

# Appendix N. Monitoring Protocols BMP

## Groundwater Monitoring Protocols, Standards, and Sites Best Management Practice

### 1. OBJECTIVE

The objective of this Best Management Practice (BMP) is to assist in the development of Monitoring Protocols. The California Department of Water Resources (the Department or DWR) has developed a Best Management Practice for Groundwater Monitoring Protocols, Standards and Sites, as part of the obligation in the Technical Assistance chapter (Chapter 7) of the Sustainable Groundwater Management Act (SGMA) to support the long-term sustainability of California's groundwater basins. The SJREC GSA has reviewed and updated this BMP for inclusion in the GSP. This BMP provides technical assistance to Groundwater Sustainability Agencies (GSAs) and other stakeholders to aid in the establishment of consistent data collection processes and procedures. Finally, this BMP identifies available resources to support the development of monitoring protocols.

This BMP includes the following sections:

1. Objective. A brief description of how and where monitoring protocols are required under SGMA and the overall objective of this BMP.
2. Use and Limitations. A brief description of the use and limitations of this BMP.
3. Monitoring Protocol Fundamentals. A description of the general approach and background of groundwater monitoring protocols.
4. Relationship of Monitoring Protocols to other BMPs. A description of how this BMP is connected with other BMPS.
5. Technical Assistance. Technical content providing guidance for regulatory sections.
6. Key Definitions. Descriptions of definitions identified in the GSP Regulations or SGMA.
7. Related Materials. References and other materials that provide supporting information related to the development of Groundwater Monitoring Protocols.

### 2. USE AND LIMITATIONS

BMPs developed by the Department, and updated by the SJREC GSA, provides technical guidance to GSAs and other stakeholders. Practices described in these BMPs do not replace the GSP Regulations, nor do they create new requirements or obligations for GSAs or other stakeholders. In addition, using this BMP to develop a GSP does not equate to an approval determination by the Department. All references to GSP Regulations relate to Title 23 of the California Code of Regulations (CCR), Division 2, Chapter 1.5, and Subchapter 2. All references to SGMA relate to California Water Code sections in Division 6, Part 2.74.

### 3. MONITORING PROTOCOL FUNDAMENTALS

Establishing data collection protocols that are based on best available scientific methods is essential. Protocols that can be applied consistently across all basins will likely yield comparable data. Consistency of data collection methods reduces uncertainty in the comparison of data and facilitates more accurate communication within basins as well as between basins.

Basic minimum technical standards of accuracy lead to quality data that will better support implementation of GSPs.

#### 4. RELATIONSHIP OF MONITORING PROTOCOL TO OTHER BMPS

Groundwater monitoring is a fundamental component of SGMA, as each GSP must include a sufficient network of data that demonstrates measured progress toward the achievement of the sustainability goal for each basin. Where applicable and within reason, a standard set of protocols needs to be developed and utilized.

It is important that data is developed in a manner consistent with the basin setting, planning, and projects/management actions steps identified on **Figure 1** and the GSP Regulations. The inclusion of monitoring protocols in the GSP Regulations also emphasizes the importance of quality empirical data to support GSPs and provide comparable information from basin to basin.

**Figure 1** provides a logical progression for the development of a GSP and illustrates how monitoring protocols are linked to other related BMPS. This figure also shows the context of the BMPS as they relate to various steps to sustainability as outlined in the GSP Regulations. The monitoring protocol BMP is part of the Monitoring step identified in **Figure 1**.

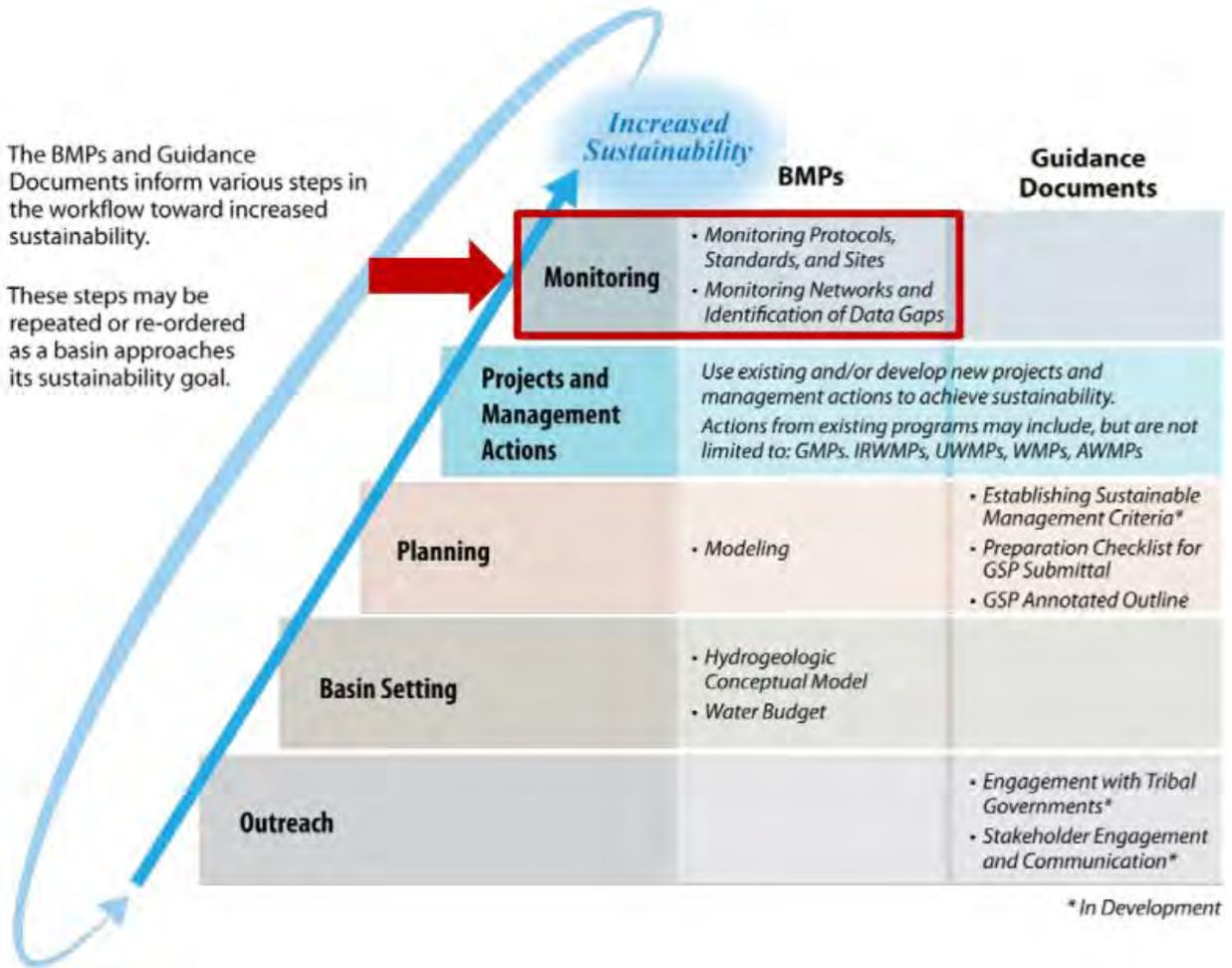


Figure 1 – Logical Progression of Basin Activities Needed to Increase Basin Sustainability

## 5. TECHNICAL ASSISTANCE

*23 CCR §352.2. Monitoring Protocols. Each Plan shall include monitoring protocols adopted by the Agency for data collection and management, as follows:*

*(a) Monitoring protocols shall be developed according to best management practices.*

*(b) The Agency may rely on monitoring protocols included as part of the best management practices developed by the Department, or may adopt similar monitoring protocols that will yield comparable data.*

*(c) Monitoring protocols shall be reviewed at least every five years as part of the periodic evaluation of the Plan, and modified as necessary.*

The GSP Regulations specifically call out the need to utilize protocols identified by DWR, or develop similar protocols. The following technical protocols provide guidance based upon existing professional standards and are commonly adopted in various groundwater-related programs. They provide clear techniques that yield quality data for use in the various components of the GSP. They can be further elaborated on by individual GSAs in the form of standard operating procedures which reflect specific local requirements and conditions. While many methodologies are suggested in this BMP, it should be understood that qualified professional judgment should be used to meet the specific monitoring needs.

The following BMPs may be incorporated into a GSP's monitoring protocols section for collecting groundwater elevation data. A GSP that adopts protocols that deviate from the DWR BMPs must demonstrate that they will yield comparable data.

### **PROTOCOLS FOR ESTABLISHING A MONITORING PROGRAM**

The protocol for establishment of a monitoring program should be evaluated in conjunction with the Monitoring Network and Identification of Data Gaps BMP and other BMPs. Monitoring protocols must take into consideration the Hydrogeologic Conceptual Model, Water Budget, Modeling and Sustainable Management Criteria BMPs when considering the data needs to meet GSP objectives and the sustainability goal.

It is suggested that each GSP incorporate the Data Quality Objective (DQO) process following the U.S. EPA Guidance on Systematic Planning Using the Data Quality Objectives Process (EPA, 2006). Although strict adherence to this method is not required, it does provide a robust approach to consider and assures that data is collected with a specific purpose in mind, and efforts for monitoring are as efficient as possible to achieve the objectives of the GSP and compliance with the GSP Regulations.

The steps of the DQO process should be used to guide GSAs to develop the most efficient monitoring process to meet the measurable objectives of the GSP and the sustainability goal. The DQO process is an iterative process and should be evaluated regularly to improve monitoring efficiencies and meet changing planning and project needs. Following the DQO process, GSAs should also include a data quality control and quality assurance plan to guide the collection of data.

Many monitoring programs already exist as part of ongoing groundwater management or other programs. To the extent possible, the use of existing monitoring data and programs should be utilized to meet the needs for characterization, historical record documentation, and continued monitoring for the

SGMA program. However, an evaluation of the existing monitoring data should be performed to assure the data being collected meets the DQOs, regulatory requirements, and data collection protocol described in this BMP. While this BMP provides guidance for collection of various regulatory based requirements, there is flexibility among the various methodologies available to meet the DQOs based upon professional judgment (local conditions or project needs).

At a minimum, for each monitoring site, the following information or procedure should be collected and documented:

- Long-term access agreements. Access agreements should include year-round site access to allow for increased monitoring frequency.
- A unique identifier that includes a general written description of the site location, date established, access instructions and point of contact (if necessary), type of information to be collected, latitude, longitude, and elevation. Each monitoring location should also track all modifications to the site in a modification log.

### **PROTOCOLS FOR MEASURING GROUNDWATER LEVELS**

This section presents considerations for the methodology of collection of groundwater level data such that it meets the requirements of the GSP Regulations and the DQOs of the specific GSP. Groundwater levels are a fundamental measure of the status of groundwater conditions within a basin. In many cases, relationships of the sustainability indicators may be able to be correlated with groundwater levels. The quality of this data must consider the specific aquifer being monitored and the methodology for collecting these levels.

The following considerations for groundwater level measuring protocols should ensure the following:

- Groundwater level data are taken from the correct location, well ID, and screen interval depth
- Groundwater level data are accurate and reproducible
- Groundwater level data represent conditions that inform appropriate basin management DQOs
- All salient information is recorded to correct, if necessary, and compare data
- Data are handled in a way that ensures data integrity

### **General Well Monitoring Information**

The following presents considerations for collection of water level data that include regulatory required components as well as those which are recommended.

- Groundwater elevation data will form the basis of basin-wide water-table and piezometric maps, and should approximate conditions at a discrete period in time. Therefore, all groundwater levels in a basin should be collected within as short a time as possible, preferably within a 1 to 2 week period.
- Depth to groundwater must be measured relative to an established Reference Point (RP) on the well casing. The RP is usually identified with a permanent marker, paint spot, or a notch in the lip of the well casing. By convention in open casing monitor wells, the RP reference point is located on the north side of the well casing. If no mark is apparent, the person performing the measurement should measure the depth to groundwater from the north side of the top of the well casing.

- The elevation of the RP of each well must be surveyed to the North American Vertical Datum of 1988 (NAVD88), or a local datum that can be converted to NAVD88. The elevation of the RP must be accurate to within 0.5 foot. It is preferable for the RP elevation to be accurate to 0.1 foot or less. Survey grade global navigation satellite system (GNSS) global positioning system (GPS) equipment can achieve similar vertical accuracy when corrected. Guidance for use of GPS can be found at USGS <http://water.usgs.gov/osw/gps/>.
- The sampler should remove the appropriate cap, lid, or plug that covers the monitoring access point listening for pressure release. If a release is observed, the measurement should follow a period of time to allow the water level to equilibrate.
- Depth to groundwater must be measured to an accuracy of 0.1 foot below the RP.
- The water level meter should be decontaminated after measuring each well.

Where existing wells do not meet the base standard as described in the GSP Regulations or the considerations provided above, new monitor wells may need to be constructed to meet the DQOs of the GSP. The design, installation, and documentation of new monitor wells must consider the following:

- Construction consistent with California Well Standards as described in Bulletins 74-81 and 74-90, and local permitting agency standards of practice.
- Logging of borehole cuttings under the supervision of a California Professional Geologist and described consistent with the Unified Soil Classification System methods according to ASTM standard D2487-11.
- Written criteria for logging of borehole cuttings for comparison to known geologic formations, principal aquifers and aquitards/aquicludes, or specific marker beds to aid in consistent stratigraphic correlation within and across basins.
- Geophysical surveys of boreholes to aid in consistency of logging practices. Methodologies should include resistivity, spontaneous potential, spectral gamma, or other methods as appropriate for the conditions. Selection of geophysical methods should be based upon the opinion of a professional geologist or professional engineer, and address the DQOs for the specific borehole and characterization needs.
- Prepare and submit State well completion reports according to the requirements of §13752. Well completion report documentation should include geophysical logs, detailed geologic log, and formation identification as attachments. An example well completion as-built log is illustrated in **Figure 2**. DWR well completion reports can be filed directly at the Online System for Well Completion Reports (OSWCR) <http://water.ca.gov/oswcr/index.cfm>.

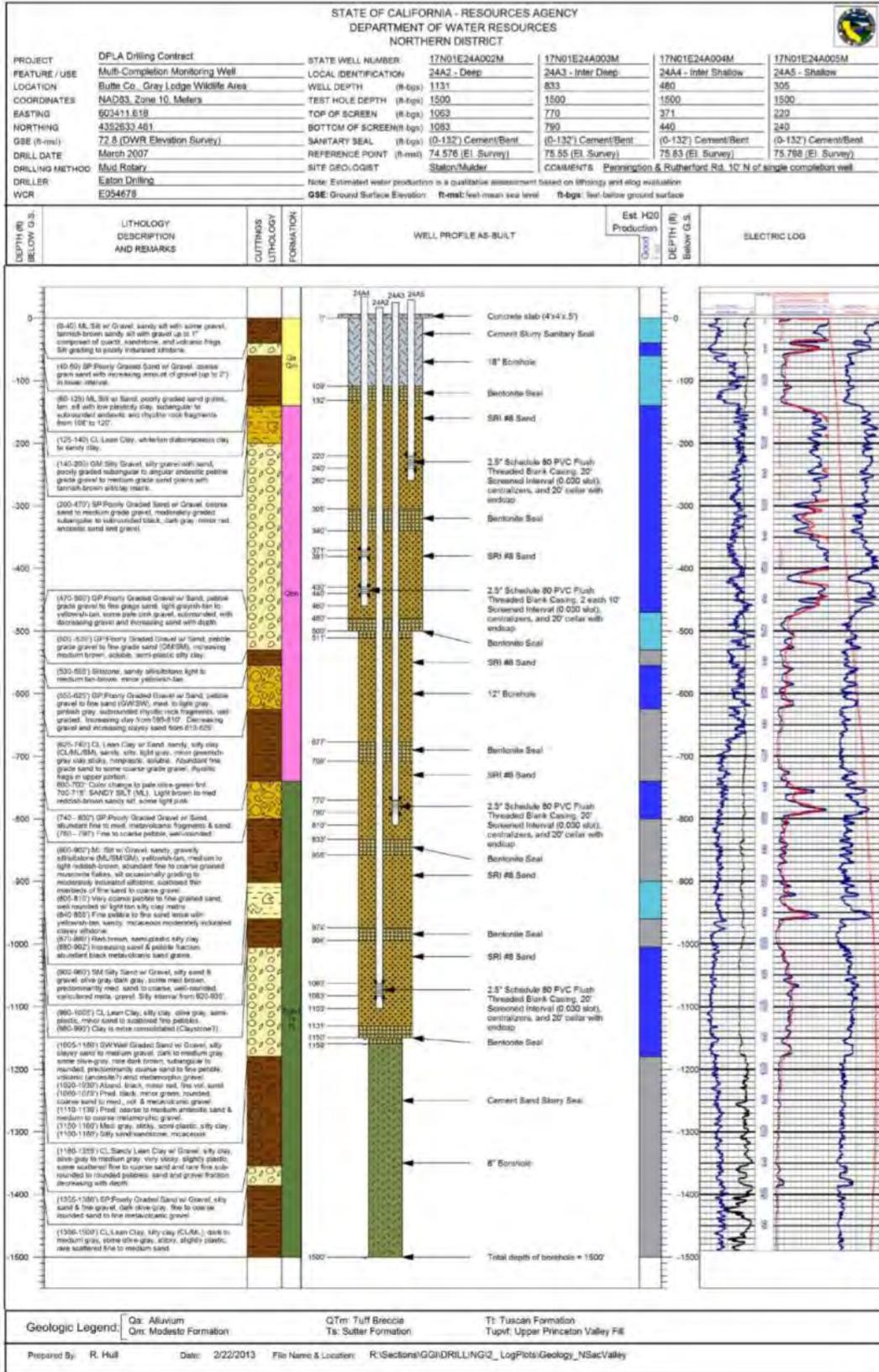


Figure 2 – Example As-Built Multi-Completion Monitor Well Log



### Measuring Groundwater Levels

Well construction, anticipated groundwater level, groundwater level measuring equipment, field conditions, and well operations should be considered prior collection of the groundwater level measurement. The USGS Groundwater Technical Procedures (Cunningham and Schalk, 2011) provide a thorough set of procedures which can be used to establish specific Standard Operating Procedures (SOPs) for a local agency. **Figure 3** illustrates a typical groundwater level measuring event and simultaneous pressure transducer download.



Figure 3 – Collection of Water Level Measurement and Pressure Transducer Download

The following points provide a general approach for collecting groundwater level measurements:

- Measure depth to water in the well using procedures appropriate for the measuring device. Equipment must be operated and maintained in accordance with manufacturer's instructions.
- For measuring wells that are under pressure, allow a period of time for the groundwater levels to stabilize. In these cases, multiple measurements should be collected to ensure the well has reached equilibrium such that no significant changes in water level are observed. Every effort should be made to ensure that a representative stable depth to groundwater is recorded. If a well does not stabilize, the quality of the value should be appropriately qualified as a questionable measurement. In the event that a well is artesian, site specific procedures should be developed to collect accurate information and be protective of safety conditions associated with a pressurized well. In many cases, an extension pipe may be adequate to stabilize head in the well. Record the dimension of the extension and document measurements and configuration.
- The sampler should calculate the groundwater elevation as:

$$GWE = RPE - DTW$$

Where:

GWE = Groundwater Elevation

RPE = Reference Point Elevation

DTW = Depth to Water

The sampler must ensure that all measurements are in consistent units of feet, tenths of feet, and hundredths of feet. Measurements and RPEs should not be recorded in feet and inches.

### **Recording Groundwater Levels**

- To the greatest extent possible, the sampler should use the GPS locator in the SJREC GSA's DMS to ensure location accuracy. To limit data entry error, only date, time DTW and comments will be entered directly into the DMS. At sites not accessible to the DMS, the sampler should record the well identifier, date, time (24-hour format), DTW, and comments regarding any factors that may influence the depth to water readings such as weather, nearby irrigation, flooding, potential for tidal influence, or well condition. If there is a questionable measurement or the measurement cannot be obtained, it should be noted. An example of a field sheet with the required information is shown in **Figure 4**. It includes questionable measurement and no measurement codes that should be noted. This field sheet is provided as an example. Standardized field forms should be used for all data collection. The aforementioned USGS Groundwater Technical Procedures offers a number of example forms.
- The sampler should replace any well caps or plugs, and lock any well buildings or covers.
- All data should be entered into the GSA data management system (DMS) as soon as possible. Care should be taken to avoid data entry mistakes and the entries should be checked by a second person for compliance with the DQOs



### Pressure Transducers

Groundwater levels and/or calculated groundwater elevations may be recorded using pressure transducers equipped with data loggers installed in monitor wells. When installing pressure transducers, care must be exercised to ensure that the data recorded by the transducers is confirmed with hand measurements.

The following general protocols must be followed when installing a pressure transducer in a monitor well:

- The sampler must use an electronic sounder or chalked steel tape and follow the protocols listed above to measure the groundwater level and calculate the groundwater elevation in the monitor well to properly program and reference the installation. It is recommended that transducers record measured groundwater level to conserve data capacity; groundwater elevations can be calculated at a later time after downloading.
- The sampler must note the well identifier, the associated transducer serial number, transducer range, transducer accuracy, and cable serial number.
- Transducers must be able to record groundwater levels with an accuracy of at least 0.1 foot. Professional judgment should be exercised to ensure that the data being collected is meeting the DQO and that the instrument is capable. Consideration of the battery life, data storage capacity, range of groundwater level fluctuations, and natural pressure drift of the transducers should be included in the evaluation.
- The sampler must note whether the pressure transducer uses a vented or nonvented cable for barometric compensation. Vented cables are preferred, but nonvented units provide accurate data if properly corrected for natural barometric pressure changes. This requires the consistent logging of barometric pressures to coincide with measurement intervals.
- Follow manufacturer specifications for installation, calibration, data logging intervals, battery life, correction procedure (if non-vented cables used), and anticipated life expectancy to assure that DQOs are being met for the GSP.
- Secure the cable to the well head with a well dock or another reliable method. If the installation design allows for cable slippage, mark the cable at the elevation of the reference point with tape or an indelible marker.
- The transducer data should periodically be checked against hand measured groundwater levels to monitor electronic drift or cable movement. This should happen during routine site visits, at least annually or as necessary to maintain data integrity.
- The data should be downloaded as necessary to ensure no data is lost and entered into the basin's DMS following the QA/QC program established for the GSP. Data collected with non-vented data logger cables should be corrected for atmospheric barometric pressure changes, as appropriate. After the sampler is confident that the transducer data have been safely downloaded and stored, the data should be deleted from the data logger to ensure that adequate data logger memory remains.

### **PROTOCOLS FOR SAMPLING GROUNDWATER QUALITY**

The following protocols can be incorporated into a GSP's monitoring protocols for collecting groundwater quality data. More detailed sampling procedures and protocols are included in the standards and guidance documents listed at the end of this BMP.

In general, the use of existing water quality data within the basin should be done to the greatest extent possible if it achieves the DQOs for the GSP. In some cases it may be necessary to collect additional water quality data to support monitoring programs or evaluate specific projects. The USGS National Field Manual for the Collection of Water Quality Data (Wilde, 2005) can be used as a guide for the collection of reliable data. **Figure 5** illustrates a typical groundwater quality sampling setup.



Figure 5 – Typical Groundwater Quality Sampling Event December 2016 Groundwater Monitoring Protocols, Standards, and Sites BM

All analyses should be performed by a laboratory certified under the State Environmental Laboratory Accreditation Program or by a certified technician when applicable. The specific analytical methods are beyond the scope of this BMP, but should be commiserate with other programs evaluating water quality within the basin for comparative purposes.

***Groundwater quality sampling protocols should ensure that:***

- Groundwater quality data are taken from the correct location
- Groundwater quality data are accurate and reproducible
- Groundwater quality data represent conditions that inform appropriate basin management and are consistent with the DQOs
- All salient information is recorded to normalize, if necessary, and compare data
- Data are handled in a way that ensures data integrity

The following points are general guidance in addition to the techniques presented in the previously mentioned USGS National Field Manual for the Collection of Water Quality Data.

***Standardized protocols include the following:***

- Prior to sampling, the sampler must contact the laboratory to schedule laboratory time, obtain appropriate sample containers, and clarify any sample holding times or sample preservation requirements.
- To the greatest extent possible, the sampler should use the GPS locator in the SJREC GSA's DMS to ensure location accuracy. Each well used for groundwater quality monitoring must have a unique identifier. This identifier must appear on the well housing or the well casing to avoid confusion.
- In the case of wells with dedicated pumps, samples should be collected at or near the wellhead. Samples should not be collected from storage tanks, at the end of long pipe runs, or after any water treatment.
- The sampler should clean the sampling port and/or sampling equipment and the sampling port and/or sampling equipment must be free of any contaminants. The sampler must decontaminate sampling equipment between sampling locations or wells to avoid cross-contamination between samples.
- The groundwater elevation in the well should be measured following appropriate protocols described above in the groundwater level measuring protocols.
- For any well not equipped with low-flow or passive sampling equipment, an adequate volume of water should be purged from the well to ensure that the groundwater sample is representative of ambient groundwater and not stagnant water in the well casing. Purging three well casing volumes is generally considered adequate. Professional judgment should be used to determine the proper configuration of the sampling equipment with respect to well construction such that a representative ambient groundwater sample is collected. If pumping causes a well to be evacuated (go dry), document the condition and allow well to recover to within 90% of original level prior to sampling. Professional judgment should be exercised as to whether the sample will meet the DQOs and adjusted as necessary.
- Field parameters of pH, electrical conductivity, and temperature should be collected for each sample. Field parameters should be evaluated during the purging of the well and should stabilize prior to sampling. Measurements of pH should only be measured in the field, lab pH analysis are typically unachievable due to short hold times. Other parameters, such as oxidation-reduction potential (ORP), dissolved oxygen (DO) (in situ measurements preferable), or turbidity, may also be useful for meeting DQOs of GSP and assessing purge conditions. Where applicable, field instruments should be calibrated daily and evaluated for drift throughout the day.
- Sample containers should be labeled prior to sample collection. The sample label must include: sample ID (often well ID), sample date and time, sample personnel, sample location, preservative used, and analytes and analytical method.
- If possible, samples should be collected under laminar flow conditions.
- Samples should be collected according to appropriate standards such as those listed in the Standard Methods for the Examination of Water and Wastewater, USGS National Field Manual for the Collection of Water Quality Data, or other appropriate guidance. The specific sample collection procedure should reflect the type of analysis to be performed and DQOs.
- All samples requiring preservation must be preserved as soon as practically possible, ideally at the time of sample collection. Ensure that samples are appropriately filtered as recommended for the specific analyte. Entrained solids can be dissolved by preservative leading to inconsistent

results of dissolve analytes. Specifically, samples to be analyzed for metals should be field-filtered prior to preservation; do not collect an unfiltered sample in a preserved container.

- Samples should be chilled and maintained per recommendation to prevent degradation of the sample. The laboratory’s Quality Assurance Management Plan should detail appropriate chilling and shipping requirements.
- Samples must be shipped under chain of custody documentation to the appropriate laboratory promptly to avoid violating holding time restrictions.
- Instruct the laboratory to use reporting limits that are equal to or less than the applicable DQOs, regional water quality objectives/screening levels, or recommendation of a licensed professional.

***Special protocols for low-flow sampling equipment***

In addition to the protocols listed above, sampling using low-flow sample equipment should adopt the following protocols derived from EPA’s Low-flow (minimal drawdown) ground-water sampling procedures (Puls and Barcelona, 1996). These protocols apply to low-flow sampling equipment that generally pumps between 0.1 and 0.5 liters per minute. These protocols are not intended for bailers.

***Special protocols for passive sampling equipment***

In addition to the protocols listed above, passive diffusion samplers should follow protocols set forth in USGS Fact Sheet 088-00.

**PROTOCOLS FOR MONITORING SEAWATER INTRUSION**

The Delta-Mendota Subbasin is highly unlikely to have Significant and Unreasonable Seawater Intrusion. For that reason, monitoring protocols for seawater intrusion have not been developed. In the unlikely event that seawater intrusion must be monitored in the Delta-Mendota Subbasin, the SJREC GSA will review BMP’s to address the concern.

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**+PROTOCOLS FOR MEASURING STREAMFLOW**

Monitoring of streamflow is necessary for incorporation into water budget analysis and for use in evaluation of stream depletions associated with groundwater extractions. The use of existing monitoring

locations should be incorporated to the greatest extent possible. Many of these streamflow monitoring locations currently follow the protocol described below.

Establishment of new streamflow discharge sites should consider the existing network and the objectives of the new location. Professional judgment should be used to determine the appropriate permitting that may be necessary for the installation of any monitoring locations along surface water bodies. Regular frequent access will be necessary to these sites for the development of ratings curves and maintenance of equipment.

To establish a new streamflow monitoring station special consideration must be made in the field to select an appropriate location for measuring discharge. Once a site is selected, development of a relationship of stream stage to discharge will be necessary to provide continuous estimates of streamflow. Several measurements of discharge at a variety of stream stages will be necessary to develop the ratings curve correlating stage to discharge. The use of Acoustic Doppler Current Profilers (ADCPs) can provide accurate estimates of discharge in the correct settings. Professional judgment must be exercised to determine the appropriate methodology. Following development of the ratings curve a simple stilling well and pressure transducer with data logger can be used to evaluate stage on a frequent basis. A simple stilling well and staff gage is illustrated in **Figure 6**.

Streamflow measurements should be collected, analyzed, and reported in accordance with the procedures outlined in USGS Water Supply Paper 2175, Volume 1. – Measurement of Stage Discharge and Volume 2. – Computation of Discharge. This methodology is currently being used by both the USGS and DWR for existing streamflow monitoring throughout the State.



Figure 6 – Simple Stilling Well and Staff Gage Setup

#### **PROTOCOLS FOR MEASURING SUBSIDENCE**

Evaluating and monitoring inelastic land subsidence can utilize multiple data sources to evaluate the specific conditions and associated causes. To the extent possible, the use of existing data should be utilized. Subsidence can be estimated from numerous techniques, they include: level surveying tied to known stable benchmarks or benchmarks located outside the area being studied for possible

subsidence; installing and tracking changes in borehole extensometers; obtaining data from continuous GPS (CGPS) locations, static GPS surveys or Real-Time-Kinematic (RTK) surveys; or analyzing Interferometric Synthetic Aperture Radar (InSAR) data. No standard procedures exist for collecting data from the potential subsidence monitoring approaches. However, an approach may include:

- Identification of land subsidence conditions.
  - Evaluate existing regional long-term leveling surveys of regional infrastructure, i.e. roadways, railroads, canals, and levees.
  - Determine if significant fine-grained layers are present such that the potential for collapse of the units could occur should there be significant depressurization of the aquifer system.
  - Inspect geologic logs and the hydrogeologic conceptual model to aid in identification of specific units of concern.
  - Collect regional remote-sensing information such as InSAR, when and if available.
- Monitor regions of suspected subsidence where potential exists.
  - Use existing CGPS network to evaluate changes in land surface elevation. Review the need to establish new CGPS stations.
  - Establish leveling surveys transects to observe changes in land surface elevation.
  - Use existing extensometer network to observe land subsidence. An example of a typical extensometer design is illustrated in **Figure 7**. There are a variety of extensometer designs and they should be selected based on the specific DQOs. Review the need to establish new extensometer sites.

Various standards and guidance documents for collecting data include:

- Leveling surveys must follow surveying standards set out in the California Department of Transportation's Caltrans Surveys Manual. Any alternative shall be reviewed by a Professional Land Surveyor or Professional Civil Engineer registered in the State of California for accuracy and reasonableness.
- GPS surveys must follow surveying standards set out in the California Department of Transportation's Caltrans Surveys Manual. Any alternative shall be reviewed by a Professional Land Surveyor or Professional Civil Engineer registered in the State of California for accuracy and reasonableness. USGS has been performing subsidence surveys within several areas of California. These studies are sound examples for appropriate methods and should be utilized to the extent possible and where available:
  - [http://ca.water.usgs.gov/land\\_subsidence/california-subsidencemeasuring.html](http://ca.water.usgs.gov/land_subsidence/california-subsidencemeasuring.html)
- Instruments installed in borehole extensometers must follow the manufacturer's instructions for installation, care, and calibration.
- Availability of InSAR data is improving and will increase as programs are developed. This method requires expertise in analysis of the raw data and will likely be made available as an interpretative report for specific regions.

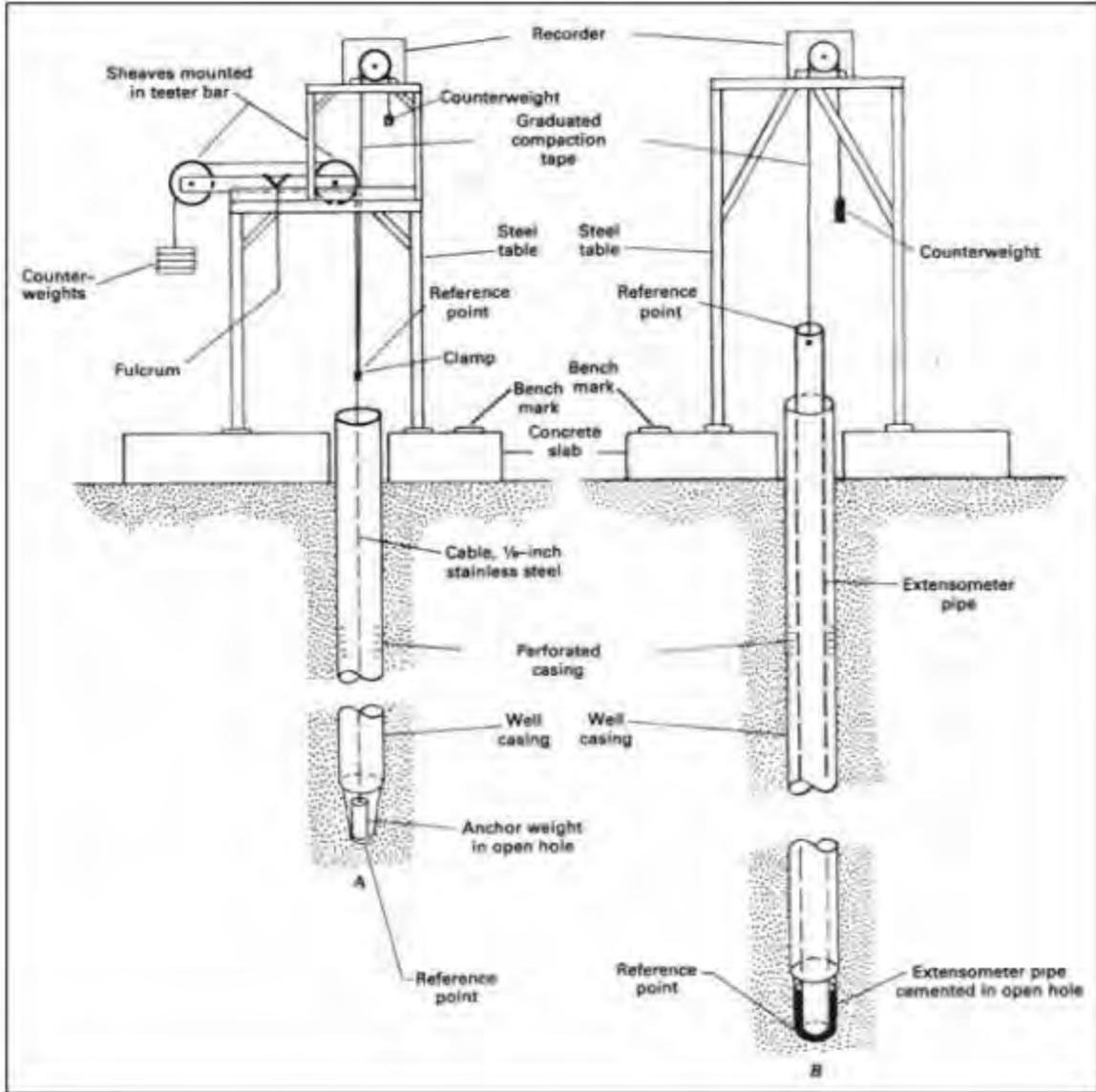


Figure 7 – Simplified Extensometer Diagram

## 6. KEY DEFINITIONS

The key definitions and sections related to Groundwater Monitoring Protocols, Standards, and Sites outlined in applicable SGMA code and regulations are provided below for reference.

### Groundwater Sustainability Plan Regulations (California Code of Regulations §351)

- §351(h) “Best available science” refers to the use of sufficient and credible information and data, specific to the decision being made and the time frame available for making that decision, that is consistent with scientific and engineering professional standards of practice.
- §351(i) “Best management practice” refers to a practice, or combination of practices, that are designed to achieve sustainable groundwater management and have been determined to be technologically and economically effective, practicable, and based on best available science.

### Monitoring Protocols Reference

#### §352.2. Monitoring Protocols

Each Plan shall include monitoring protocols adopted by the Agency for data collection and management, as follows:

- (a) Monitoring protocols shall be developed according to best management practices.
- (b) The Agency may rely on monitoring protocols included as part of the best management practices developed by the Department, or may adopt similar monitoring protocols that will yield comparable data.
- (c) Monitoring protocols shall be reviewed at least every five years as part of the periodic evaluation of the Plan, and modified as necessary.

### SGMA Reference

#### §10727.2. Required Plan Elements

(f) Monitoring protocols that are designed to detect changes in groundwater levels, groundwater quality, inelastic surface subsidence for basins for which subsidence has been identified as a potential problem, and flow and quality of surface water that directly affect groundwater levels or quality or are caused by groundwater extraction in the basin. The monitoring protocols shall be designed to generate information that promotes efficient and effective groundwater management.

## 7. RELATED MATERIALS CASE STUDIES

Luhdorff & Scalmanini Consulting Engineers, J.W. Borchers, M. Carpenter. 2014. Land Subsidence from Groundwater Use in California. Full Report of Findings prepared for California Water Foundation. April 2014. 151 p. [http://ca.water.usgs.gov/land\\_subsidence/california-subsidence-cause-effect.html](http://ca.water.usgs.gov/land_subsidence/california-subsidence-cause-effect.html)

Faunt, C.C., M. Sneed, J. Traum, and J.T. Brandt, 2015. Water availability and land subsidence in the Central Valley, California, USA. *Hydrogeol J* (2016) 24: 675. doi:10.1007/s10040-015-1339-x. <https://pubs.er.usgs.gov/publication/701605>

Poland, J.F., B.E. Lofgren, R.L. Ireland, and R.G. Pugh, 1975. Land subsidence in the San Joaquin Valley, California, as of 1972; US Geological Survey Professional Paper 437-H; prepared in cooperation with the California Department of Water Resources, 87 p. <http://pubs.usgs.gov/pp/0437h/report.pdf>

Sneed, M., J.T. Brandt, and M. Solt, 2013. Land subsidence along the Delta-Mendota Canal in the northern part of the San Joaquin Valley, California, 2003-10; USGS Scientific Investigations Report 2013-5142, prepared in cooperation with U.S. Bureau of Reclamation and the San Luis and Delta-Mendota Water Authority. <https://pubs.er.usgs.gov/publication/sir20135142>

Sneed, M., J.T. Brandt, and M. Solt, 2014. Land subsidence, groundwater levels, and geology in the Coachella Valley, California, 1993–2010: U.S. Geological Survey, Scientific Investigations Report 2014–5075, 62 p. <http://dx.doi.org/10.3133/sir20145075>

## STANDARDS

California Department of Transportation, various dates. Caltrans Surveys Manual. [http://www.dot.ca.gov/hq/row/landsurveys/SurveysManual/Manual\\_TOC.html](http://www.dot.ca.gov/hq/row/landsurveys/SurveysManual/Manual_TOC.html)

U.S. Environmental Protection Agency, 2006. Guidance on Systematic Planning Using the Data Quality Objectives Process, EPA QA/G-4 [https://www.epa.gov/sites/production/files/documents/guidance\\_systematic\\_planning\\_dqo\\_process.pdf](https://www.epa.gov/sites/production/files/documents/guidance_systematic_planning_dqo_process.pdf)

Rice, E.W., R.B. Baire, A.D. Eaton, and L.S. Clesceri ed. 2012. Standard methods for the examination of water and wastewater. Washington, DC: American Public Health Association, American Water Works Association, and Water Environment Federation.

## GUIDANCE

Barcelona, M.J., J.P. Gibb, J.A. Helfrich, and E.E. Grasko. 1985. Practical Guide for GroundWater Sampling. Illinois State Water Survey, Champaign, Illinois, 103 pages. [www.orau.org/ptp/PTP%20Library/library/epa/samplings/pracgw.pdf](http://www.orau.org/ptp/PTP%20Library/library/epa/samplings/pracgw.pdf)

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#### **ONLINE RESOURCES**

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Measuring Land Subsidence web page. U.S. Geological Survey.

[http://ca.water.usgs.gov/land\\_subsidence/california-subsidence-measuring.html](http://ca.water.usgs.gov/land_subsidence/california-subsidence-measuring.html)

USGS Global Positioning Application and Practice web page. U.S. Geological Survey.

<http://water.usgs.gov/osw/gps/>

# Appendix O. Monitoring Network BMP

## Monitoring Networks and Identification of Data Gaps Best Management Practice

### 1. OBJECTIVE

The objective of this Best Management Practice (BMP) is to assist in the development of Monitoring Networks and Identification of Data Gaps. The California Department of Water Resources (the Department or DWR) has developed a Best Management Practice for Monitoring Networks and Identification of Data Gaps, as part of the obligation in the Technical Assistance chapter (Chapter 7) of the Sustainable Groundwater Management Act (SGMA) to support the long-term sustainability of California's groundwater basins. The SJREC GSA has reviewed and updated this BMP for inclusion in the GSP. This BMP provides technical assistance to Groundwater Sustainability Agencies (GSAs) and other stakeholders to aid in the development of a monitoring network that is capable of providing sustainability indicator data of sufficient accuracy and quantity to demonstrate that the basin is being sustainably managed. In addition, this BMP is intended to provide information on how to identify and plan to resolve data gaps to reduce uncertainty that may be necessary to improve the ability of the GSP to achieve the sustainability goal for the basin.

This BMP includes the following sections:

1. Objective. A brief description of how and where monitoring networks are required under Sustainable Groundwater Management Act (SGMA) and the overall objective of this BMP.
2. Use and Limitations. A brief description of the use and limitations of this BMP.
3. Monitoring Network Fundamentals. A description of the general approach and background of groundwater monitoring networks.
4. Relationship of Monitoring Network to other BMPs. A description of how this BMP is connected with other BMPs.
5. Technical Assistance. Technical content of BMP providing guidance for regulatory sections.
6. Key Definitions. Descriptions of those definitions identified in the GSP Regulations, SGMA, or Basin Boundary Regulations.
7. Related Materials. References and other materials that provide supporting information related to the development of Groundwater Monitoring Networks.

### 2. USE AND LIMITATIONS

BMPs developed by the Department and revised by the SJREC GSA, provide technical guidance to GSAs and other stakeholders. Practices described in these BMPs do not replace the GSP Regulations, nor do they create new requirements or obligations for GSAs or other stakeholders. In addition, using this BMP to develop a GSP does not equate to an approval determination by the Department. All references to GSP Regulations relate to Title 23 of the California Code of Regulations (CCR), Division 2, Chapter 1.5, and Subchapter 2. All references to SGMA relate to California Water Code sections in Division 6, Part 2.74.

### 3. MONITORING NETWORK FUNDAMENTALS

Monitoring is a fundamental component necessary to measure progress toward the achievement of any management goal. A monitoring network must have adequate spatial and temporal collection of multiple datasets, including groundwater levels, water quality information, land surface elevation, and surface water discharge conditions to demonstrate compliance with the GSP Regulations.

SGMA requires GSAs to establish and track locally defined significant and unreasonable conditions for each of the sustainability indicators. In addition, the collection of data from a robust network is required to ensure that uncertainty is appropriately reduced during the analysis of these datasets. Data collected in an organized and consistent manner will aid in ensuring that the interpretations of the data are as accurate as possible. Also, the consistency of the types, methods, and timing of data collection facilitate the sharing of data across basin boundaries or within basins.

Analyzing data from an adequate monitoring network within a basin can lead to refinement of the understanding of the dynamic flow conditions; this leads to the optimization of sustainable groundwater management.

#### **4. RELATIONSHIP OF MONITORING NETWORKS TO OTHER BMPS**

Groundwater monitoring is a fundamental component of SGMA as each GSP must include a sufficient network that provides data that demonstrate measured progress toward achievement of the sustainability goal for each basin. For this reason, a sufficient network will need to be developed and utilized to accomplish this component of SGMA.

It is important that data are developed in a manner consistent with the basin setting, planning, and projects/management actions steps identified on Figure 1 and the GSP Regulations. The inclusion of monitoring protocols in the GSP Regulations also emphasizes the importance of quality empirical data to support GSPs and provide comparable information from basin to basin.

**Figure 1** provides a logical progression for the development of a GSP and illustrates how monitoring networks are linked to other related BMPS. This figure also shows the context of the BMPS as they relate to various steps to sustainability as outlined in the GSP Regulations. The monitoring protocol BMP is part of the Monitoring step identified in the logical progression illustration in **Figure 1**.

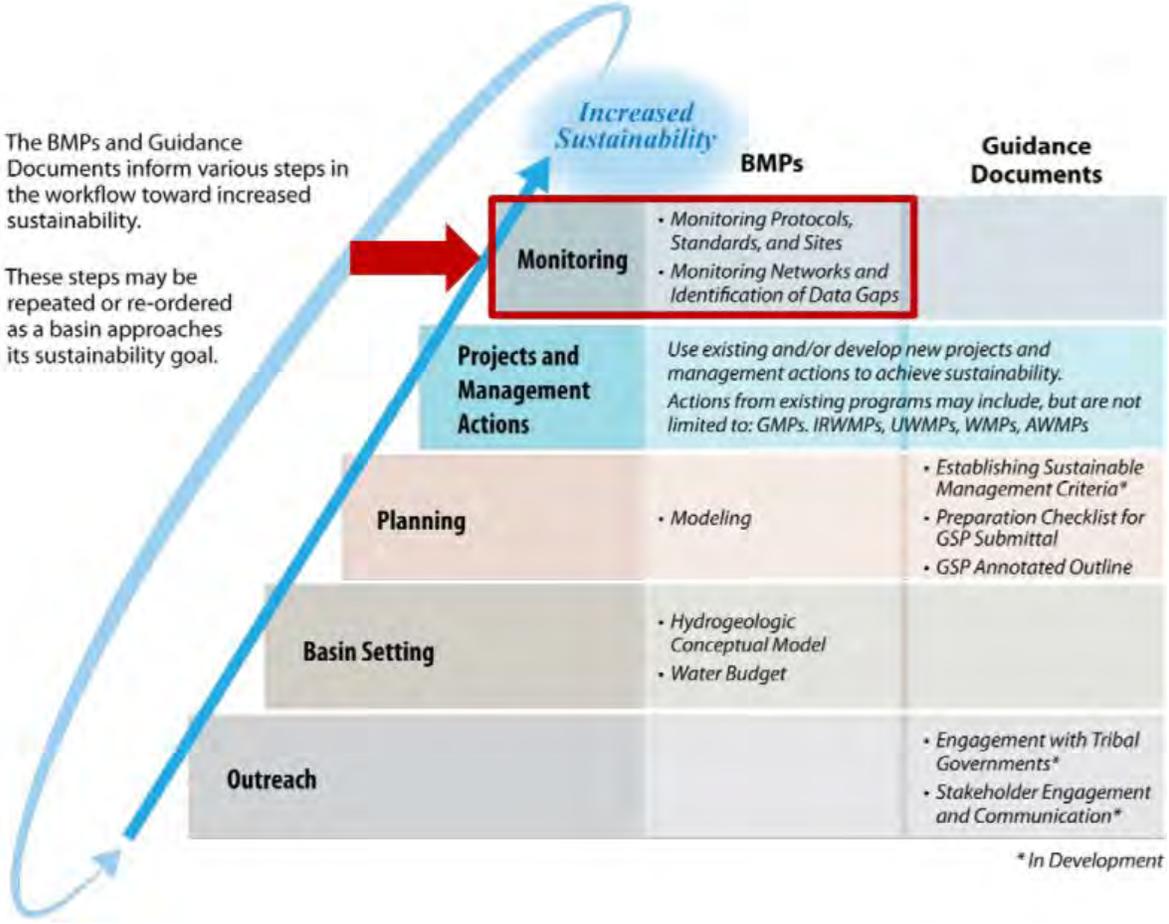


Figure 1 – Logical Progression of Basin Activities Needed to Increase Basin Sustainability

## 5. TECHNICAL ASSISTANCE

This section provides technical assistance to support the development monitoring networks and identification of data gaps.

### GENERAL MONITORING NETWORKS

#### 23 CCR §354.32 Introduction to Monitoring Networks and §354.34 (a) and (b) Monitoring Network

##### **23 CCR §354.32. Introduction to Monitoring Networks**

*This Subarticle describes the monitoring network that shall be developed for each basin, including monitoring objectives, monitoring protocols, and data reporting requirements. The monitoring network shall promote the collection of data of sufficient quality, frequency, and distribution to characterize groundwater and related surface water conditions in the basin and evaluate changing conditions that occur through implementation of the Plan.*

##### **23 CCR §354.34. Monitoring Network**

*(a) Each Agency shall develop a monitoring network capable of collecting sufficient data to demonstrate short-term, seasonal, and long-term trends in groundwater and related surface conditions, and yield representative information about groundwater conditions as necessary to evaluate Plan implementation. (b) Each Plan shall include a description of the monitoring network objectives for the basin, including an explanation of how the network will be developed and implemented to monitor groundwater and related surface conditions, and the interconnection of surface water and groundwater, with sufficient temporal frequency and spatial distribution to evaluate the affects and effectiveness of Plan implementation. The monitoring network objectives shall be implemented to accomplish the following:*

- (1) Demonstrate progress toward achieving measurable objectives described in the Plan.*
- (2) Monitor impacts to the beneficial uses or users of groundwater.*
- (3) Monitor changes in groundwater conditions relative to measurable objectives and minimum thresholds.*
- (4) Quantify annual changes in water budget components.*

The GSP Regulations require GSAs to develop a monitoring network. The monitoring network must be capable of capturing data on a sufficient temporal frequency and spatial distribution to demonstrate short-term, seasonal, and long-term trends in basin conditions for each of the sustainability indicators, and provide enough information to evaluate GSP implementation. A monitoring network should be developed in such a way that it demonstrates progress toward achieving measurable objectives.

As described in the Monitoring Protocols, Standards, and Sites BMP, it is suggested that each GSP incorporate the Data Quality Objective (DQO) process following the US EPA Guidance on Systematic Planning Using the Data Quality Objectives Process (EPA, 2006). Although strict adherence to this method is not required, it does provide a robust approach to ensuring data is collected with a specific purpose in mind, and efforts for monitoring are as efficient as possible to achieve the objectives of the GSP and compliance with the GSP Regulations.

The DQO process presents a method that can be applied directly to the sustainability criteria quantitative requirements through the following steps:

1. State the problem – define sustainability indicators and planning considerations of the GSP and sustainability goal
2. Identify the goal – describe the quantitative measurable objectives and minimum thresholds for each of the sustainability indicators
3. Identify the inputs – describe the data necessary to evaluate the sustainability indicators and other GSP requirements (i.e., water budget)
4. Define the boundaries of the study – This is commonly the extent of the Bulletin 118 groundwater basin or subbasin, unless multiple GSPs are prepared for a given basin. In that case, evaluation of the coordination plan and specifically how the monitoring will be comparable and meet the sustainability goals for the entire basin should be described
5. Develop an analytical approach – Determine how the quantitative sustainability indicators will be evaluated (i.e., are special analytical methods required that have specific data needs)
6. Specify performance or acceptance criteria – Determine what quality the data must have to achieve the objective and provide some assurance that the analysis is accurate and reliable
7. Develop a plan for obtaining data – Once the objectives are known determine how these data should be collected. Existing data sources should be used to the greatest extent possible

These steps of the DQO process should be used to guide GSAs to development of the most efficient monitoring process to meet the measurable objectives of the GSP and the sustainability goal. The DQO process is an iterative process and should be evaluated regularly to improve monitoring efficiencies and meet changing planning and project needs. Following the DQO process GSAs should also include a data quality control and quality assurance plan to guide the collection of data.

GSAs should first evaluate their existing monitoring network and existing datasets when developing the monitoring network for their GSP, such as the California Statewide Groundwater Elevation Monitoring (CASGEM) program. The Assessment and Improvement of Monitoring Network Section of the Regulations describes a process by which GSAs can identify and fill in gaps in their monitoring network. The existing monitoring networks may require evaluation to ensure they meet the DQOs necessary for the GSP. Other considerations for developing a monitoring network include:

- Degree of monitoring. The degree of monitoring should be consistent with the level of groundwater use and need for various levels of monitoring density and frequency. Areas that are subject to greater groundwater pumping, greater fluctuations in conditions, significant recharge areas, or specific projects may require more monitoring (temporal and/or spatial) than areas that experience less activity or are more static.
- Access Issues. GSAs may have to deal with access issues such as unwilling landowners, access agreements, destroyed wells, or other safety concerns with accessing a monitoring site.
- Adjacent Basins. Understanding conditions at or across basin boundaries is important. GSAs should coordinate with adjacent basins on monitoring efforts to be consistent both temporally and spatially. Coordinated efforts and shared data will help GSAs understand their basins' conditions better and potentially better understand groundwater flow conditions across boundaries.

- Consider all sustainability indicators. GSAs should look for ways to efficiently use monitoring sites to collect data for more than one or all of the sustainability indicators. Similarly, when installing a new monitoring site, GSAs should take that opportunity to gather as much information about the subsurface conditions as possible.

There are many other considerations that GSAs must understand when developing monitoring networks that are specific to the various sustainability indicators: chronic lowering of groundwater levels, reduction of groundwater storage, seawater intrusion, degraded water quality, land subsidence, or depletions of interconnected surface waters. In addition, establishment of a monitoring network should be evaluated in conjunction with the Monitoring Protocols, Standards, and Sites; Hydrogeologic Conceptual Model (HCM); Water Budget; and Modeling BMPs when considering the data needs to meet GSP measurable objectives and the sustainability goal.

**SPECIFIC MONITORING NETWORKS****23 CCR §354.34(d)-(j):**

(d) The monitoring network shall be designed to ensure adequate coverage of sustainability indicators. If management areas are established, the quantity and density of monitoring sites in those areas shall be sufficient to evaluate conditions of the basin setting and sustainable management criteria specific to that area.

(e) A Plan may utilize site information and monitoring data from existing sources as part of the monitoring network.

(f) The Agency shall determine the density of monitoring sites and frequency of measurements required to demonstrate short-term, seasonal, and long-term trends based upon the following factors:

- (1) Amount of current and projected groundwater use.
- (2) Aquifer characteristics, including confined or unconfined aquifer conditions, or other physical characteristics that affect groundwater flow.
- (3) Impacts to beneficial uses and users of groundwater and land uses and property interests affected by groundwater production, and adjacent basins that could affect the ability of that basin to meet the sustainability goal.
- (4) Whether the Agency has adequate long-term existing monitoring results or other technical information to demonstrate an understanding of aquifer response.

(g) Each Plan shall describe the following information about the monitoring network:

- (1) Scientific rationale for the monitoring site selection process.
- (2) Consistency with data and reporting standards described in Section 352.4. If a site is not consistent with those standards, the Plan shall explain the necessity of the site to the monitoring network, and how any variation from the standards will not affect the usefulness of the results obtained.
- (3) For each sustainability indicator, the quantitative values for the minimum threshold, measurable objective, and interim milestones that will be measured at each monitoring site or representative monitoring sites established pursuant to Section 354.36.

(h) The location and type of each monitoring site within the basin displayed on a map, and reported in tabular format, including information regarding the monitoring site type, frequency of measurement, and the purposes for which the monitoring site is being used.

(i) The monitoring protocols developed by each Agency shall include a description of technical standards, data collection methods, and other procedures or protocols pursuant to Water Code Section 10727.2(f) for monitoring sites or other data collection facilities to ensure that the monitoring network utilizes comparable data and methodologies.

(j) An Agency that has demonstrated that undesirable results related to one or more sustainability indicators are not present and are not likely to occur in a basin, as described in Section 354.26, shall not be required to establish a monitoring network related to those sustainability indicators.

Monitoring data provide the basis for demonstrating that undesirable results are avoided and are necessary for adequately managing the basin. The undesirable result associated with each sustainability indicator is based on a unique set of representative monitoring points. Therefore, a single monitoring network may not be appropriate to address all sustainability indicators. The monitoring network will consist of an adequate magnitude of monitoring locations that will characterize the groundwater flow

regime such that a GSA will have the ability to predict sustainability indicator responses to management actions and document those results. The data collected from these networks will be the foundation for communication to other connected basins as one may affect another. The transparent availability of data is intended to alleviate conflict by demonstrating conditions in a consistent manner such that assessment of the sustainability indicators is relatively consistent from basin to basin.

The use of existing monitoring networks established during implementation of CASGEM, Irrigated Lands Reporting Program (IRLP), Groundwater Ambient Monitoring and Assessment Program (GAMA), National Groundwater Monitoring Network, Existing Groundwater Management Planning, and other local programs could be used for a base monitoring network from which to build. These networks should be evaluated for compliance with GSP Regulations and DQOs.

This section addresses the design and installation of monitoring networks and sites. Agencies must address a number of issues prior to designing the monitoring site, including, but not limited to, establishing the reason for installing the monitoring site, obtaining access agreements, assessing how the monitoring site may improve the basin conceptual model, assessing how the monitoring site may reduce uncertainty, etc. Where management areas are established, each area must be considered when developing the monitoring network for each sustainability indicator.

Professional judgement will be essential to determine the degree of monitoring that will be necessary to meet the needs for the GSP. This BMP provides guidance, but should be coupled with site-specific monitoring needs to address the complexities of the groundwater basin and DQOs.

The following sections are organized by each of the sustainability indicators. These considerations should be applied to the network as a whole to ensure the quality of the data is consistent and reliable, and so that sound representative monitoring locations can be established, as described in the Representative Monitoring Points (RMP) section of this BMP.

#### **A. Chronic Lowering of Groundwater Levels**

**§354.34(c):** *Each monitoring network shall be designed to accomplish the following for each sustainability indicator:*

*(1) Chronic Lowering of Groundwater Levels. Demonstrate groundwater occurrence, flow directions, and hydraulic gradients between principal aquifers and surface water features by the following methods:*

*(A) A sufficient density of monitoring wells to collect representative measurements through depth-discrete perforated intervals to characterize the groundwater table or potentiometric surface for each principal aquifer.*

*(B) Static groundwater elevation measurements shall be collected at least two times per year, to represent seasonal low and seasonal high groundwater conditions.*

The observation and collection of groundwater level data is the cornerstone of data collected for SGMA compliance. Design of the groundwater level data monitoring network will be dependent upon the initial hydrogeologic conceptual model and will likely undergo refinement both temporally and spatially as management in the basin progresses. This isn't to say that the monitoring network will continually expand, but rather, through increased understanding, be more refined to gather the necessary

information in the most efficient way possible to demonstrate sustainability, and exercise the basin to maintain conditions consistent with the sustainability goal and sustainable yield of the basin. The use of groundwater levels as a surrogate for other sustainability indicators will require reliable, consistent, high-quality, defensible data to demonstrate the relationship prior to use as a surrogate for other sustainability indicators.

It is preferable to use dedicated groundwater monitor wells with known construction information. The selection of wells should be aquifer-specific and wells that are screened across more than one aquifer should be avoided where possible. If existing wells are used, the perforated intervals should be known to be able to utilize water level or other data collected from that well. Development of the monitor well network must evaluate and consider both unconfined and confined aquifers, and assess where pumping wells are screened that affect monitoring at these locations. Agricultural or municipal wells can be used temporarily until either dedicated monitor wells can be installed or an existing well can be identified that meets the above criteria. If agricultural or municipal wells are used for monitoring, the wells must be screened across a single water-bearing unit, and care must be taken to ensure that pumping drawdown has sufficiently recovered before collecting data from a well.

Each well selected for inclusion in the monitoring network should be evaluated to ensure that water level data obtained meet the DQOs for that well. For example, some wells may be directly influenced by nearby pumping, or injection and observation of the aquifer response may be the purpose of the well. Otherwise, the network should contain an adequate number of wells to observe the overall static conditions and the specific project effects. Well construction details and pumping information for active and inactive wells located in the area of the selected monitor well location should be reviewed to determine whether construction details or pumping activity at those wells could affect water level or water quality data for the selected monitoring site.

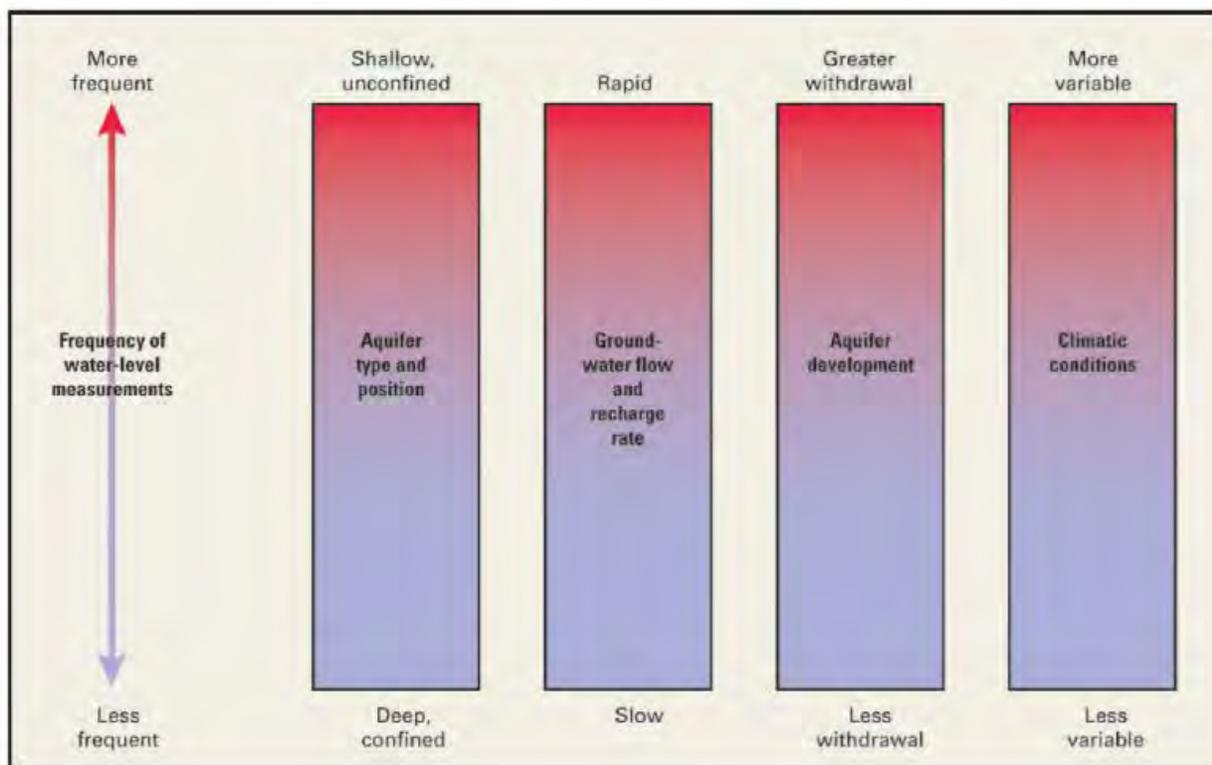
There is no definitive rule for the density of groundwater monitoring points needed in a basin. **Table 1** was adopted from the CASGEM Groundwater Elevation Monitoring Guidelines (DWR, 2010). This table summarizes existing references to quantify the density of monitor wells per hundred square miles. While these estimates may provide guidance, the necessary monitoring point density for GSP depends on local geology, extent of groundwater use, and how the GSPs define undesirable results. The use of Hopkins (1984) analysis incorporates a relative well density based on the degree of groundwater use within a given area. Professional judgement will be essential to determining an adequate level of monitoring, frequency, and density based on the DQOs and the need to observe aquifer response to high pumping areas, cones of depression, significant recharge areas, and specific projects.

**Table 1. Monitor Well Density Considerations**

Reference	Monitor Well Density (wells per 100 miles <sup>2</sup> )
Heath (1976)	0.2 - 10
Sophocleous (1983)	6.3
Hopkins (1984) Basins pumping more than 10,000 acre- feet/year per 100 miles <sup>2</sup>	4.0

Basins pumping between 1,000 and 10,000 acre-feet/year per 100 miles <sup>2</sup>	2.0
Basins pumping between 250 and 1,000 acre-feet/year per 100 miles <sup>2</sup>	1.0
Basins pumping between 100 and 250 acre-feet/year per 100 miles <sup>2</sup>	0.7

In addition to monitor well network density, the frequency of monitoring to characterize the groundwater dynamics within a basin or area is important. The discussion presented in the National Framework for Ground-water Monitoring in the United States (ACWI, 2013) utilizes a degree of groundwater use and aquifer characteristics to aid in determining an appropriate frequency. **Figure 2** (ACWI, 2013) and **Table 2** (ACWI, 2013) describe these considerations and provide recommended frequency of long-term monitoring. It should be noted that the initial characterization is not included; the initial characterization of a monitoring location will require more frequent monitoring to establish the dynamic range and identification of external stresses affecting the groundwater level. An understanding of the full range of monitor well conditions should be reached prior to establishing a long-term monitoring frequency. The considerations presented in **Figure 2** and **Table 2** should be evaluated to determine if the guidance meets the DQOs to support the GSP. Professional judgment should be used to refine the monitoring frequency and density.



**Figure 2. Factors Determining Frequency of Monitoring Groundwater Levels (Taylor and Alley, 2001, adapted from ACWI, 2013)**

**Table 2. Monitoring Frequency Based on Aquifer Properties and Degree of Use (adapted from ACWI, 2013)**

Aquifer Type	Nearby Long-Term Aquifer Withdrawals		
	Small Withdrawals	Moderate Withdrawals	Large Withdrawals
<b>Unconfined</b>			
"low" recharge (<5 in/yr)	once per quarter	once per quarter	once per month
"high" recharge (>5 in/yr)	once per quarter	once per month	once per day
<b>Confined</b>			
"low" hydraulic conductivity (<200 ft/d)	once per quarter	once per quarter	once per month
"high" hydraulic conductivity (>200 ft/d)	once per quarter	once per month	once per day

The discussion below provides specific management practices for implementation of the GSP, where the general approaches for considering monitoring network density and frequency described above provide some guidance for the expectations for network design.

- New wells must meet applicable well installation standards set in California DWR Bulletin 74-81 and 74-90, or as updated.
- Groundwater level data will be collected from each principal aquifer in the basin.
- Groundwater level data must be sufficient to produce seasonal maps of potentiometric surfaces or water table surfaces throughout the basin that clearly identify changes in groundwater flow direction and gradient.
- Semi-annual groundwater levels will be collected to represent seasonal high and seasonal low values.
  - While semi-annual monitoring is required, more frequent, quarterly, monthly, or daily monitoring may be necessary to provide a more robust understanding of groundwater dynamics within the system.
  - Agencies will need to adjust the monitoring frequency to address uncertainty, such as in specific places where sustainability indicators are of concern, or to track specific management actions and projects as they are implemented.
  - Select wells should be monitored frequently enough to characterize the season high and low within the basin.
- Data must be sufficient for mapping groundwater depressions, recharge areas, and along margins of basins where groundwater flow is known to enter or leave a basin.
- Well density must be adequate to determine changes in storage.
- Data must be able to demonstrate the interconnectivity between shallow groundwater and surface water bodies, where appropriate.
- Data must be able to map the effects of management actions, i.e., managed aquifer recharge or hydraulic seawater intrusion barriers.
- Data must be able to demonstrate conditions at basin boundaries.

- Agencies may consider coordinating monitoring efforts with adjacent basins to provide consistent data across basin boundaries.
- Agencies may consider characterization and continued impacts of internal hydraulic boundary conditions, such as faults, disconformities, or other internal boundary types.
- Data must be able to characterize conditions and monitor adverse impacts as they may affect the beneficial uses and users identified within the basin.

**Additional Information:**

Ground-Water-Level Monitoring and the Importance of Long-Term Water-Level Data

[http://pubs.usgs.gov/circ/circ1217/pdf/circ1217\\_final.pdf](http://pubs.usgs.gov/circ/circ1217/pdf/circ1217_final.pdf)

A National Framework for Ground-Water Monitoring in the United States Fact Sheet:

[http://acwi.gov/sogw/NGWMN\\_InfoSheet\\_final.pdf](http://acwi.gov/sogw/NGWMN_InfoSheet_final.pdf)

Full Report: [http://acwi.gov/sogw/ngwmn\\_framework\\_report\\_july2013.pdf](http://acwi.gov/sogw/ngwmn_framework_report_july2013.pdf)

Statistical Design of Water-Level Monitoring Networks <http://pubs.usgs.gov/circ/circ1217/pdf/pt4.pdf>

Design of Ground-Water Level Observation-Well Programs

<http://onlinelibrary.wiley.com/doi/10.1111/j.1745-6584.1976.tb03635.x/epdf>

**B. Reduction of Groundwater Storage**

**23 CCR §354.34(c)(2):** *Reduction of Groundwater Storage. Provide an estimate of the change in annual groundwater in storage.*

While reduction in groundwater storage is not a directly measurable condition, it does rely heavily on the collection of accurate groundwater levels, as described in the preceding section, and a robust understanding of the HCM and textural observations from boreholes. The identification in the HCM of discrete aquifer units and surrounding aquitards will be essential in assessing changes in groundwater storage. The changes in groundwater levels reflect changes in storage and can thus be estimated with assumptions of thickness of units, porosity, and connectivity. These observations will be essential for use in calculating the water budget; see the Water Budget BMP for more detail.

Estimates of changes in storage are available from remote sensing-based investigations, but should be used cautiously as they tend to be regional in nature and may not provide the level of accuracy necessary to fully determine the conditions within the basin. The National Aeronautics and Space Administration (NASA) mission, Gravity Recovery and Climate Experiment (GRACE) satellites provide analysis results of differential gravity response associated with changes in groundwater occurrence and terrestrial water storage, [http://www.nasa.gov/mission\\_pages/Grace/#.WATU\\_fkrKUK](http://www.nasa.gov/mission_pages/Grace/#.WATU_fkrKUK).

### C. Seawater Intrusion

**23 CCR §354.34(c)(3):** *Seawater Intrusion. Monitor seawater intrusion using chloride concentrations, or other measurements convertible to chloride concentrations, so that the current and projected rate and extent of seawater intrusion for each applicable principal aquifer may be calculated.*

The Delta-Mendota Subbasin is highly unlikely to have Significant and Unreasonable Seawater Intrusion. For that reason, monitoring protocols for seawater intrusion have not been developed. In the unlikely event that seawater intrusion must be monitored in the Delta-Mendota Subbasin, the SJREC GSA will review BMP's to address the concern.

### D. Degraded Water Quality

**23 CCR §354.34(c)(4):** *Degraded Water Quality. Collect sufficient spatial and temporal data from each applicable principal aquifer to determine groundwater quality trends for water quality indicators, as determined by the Agency, to address known water quality issues.*

Groundwater quality monitoring networks should be designed to demonstrate that the degraded water quality sustainability indicator is being observed for the purpose of meeting the sustainability goal. The monitoring network should consist largely as supplemental monitoring locations where known groundwater contamination plumes under existing regulatory management and monitoring exist, and additional safeguards for plume migration are necessary. In addition, some monitoring may be necessary to address other degraded water quality issues in which migration could impact beneficial uses of water, including, but not limited to, unregulated contaminant plumes and naturally occurring water quality impacts. Seawater intrusion and degraded water quality are naturally related, as many practices are interchangeable. The following represent specific practices to be employed in the execution of the GSP:

- Monitor groundwater quality data from each principal aquifer in the basin that is currently, or may be in the future, impacted by degraded water quality.
  - The spatial distribution must be adequate to map or supplement mapping of known contaminants.
  - Monitoring should occur based upon professional opinion, but generally correlate to the seasonal high and low, or more frequent as appropriate.
    - Where regulated plumes exist, monitoring should coincide with regulatory monitoring for plume migration comparison purposes.
    - Where unregulated degraded water quality occurs, monitoring should be consistent with the degree of groundwater use in the regions of the known impacts.
- Collect groundwater quality data from each principal aquifer in the basin that is currently, or may be in the future, impacted by degraded water quality.
  - Agencies should use existing water quality monitoring data as applicable. For example, these could include ILRP, GAMA, existing RWQCB monitoring and remediation programs, and drinking water source assessment programs.

- Define the three-dimensional extent of any existing degraded water quality impact.
- Data should be sufficient for mapping movement of degraded water quality.
- Data should be sufficient to assess groundwater quality impacts to beneficial uses and users.
- Data should be adequate to evaluate whether management activities are contributing to water quality degradation.

#### Additional References:

Framework for a ground-water quality monitoring and assessment program for California (GAMA)  
<http://pubs.usgs.gov/wri/wri034166/>

Estimation of aquifer scale proportion using equal area grids: Assessment of regional scale groundwater quality [http://ca.water.usgs.gov/projects/gama/pdfs/Belitz\\_etal\\_2010\\_wrcr12701.pdf](http://ca.water.usgs.gov/projects/gama/pdfs/Belitz_etal_2010_wrcr12701.pdf)

#### E. Land Subsidence

**23 CCR §354.34(c)(5):** *Land Subsidence. Identify the rate and extent of land subsidence, which may be measured by extensometers, surveying, remote sensing technology, or other appropriate method.*

Inelastic land subsidence has been recognized in California for many decades. Observation of land subsidence sustainability indicators can utilize numerous techniques, including levelling surveying tied to known benchmarks, installing and tracking changes in borehole extensometers, monitoring continuous global position system (CGPS) locations, or analyzing interferometric synthetic aperture radar (InSAR) data. As with most sustainability indicators, conditions of subsidence, or lack thereof, can be correlated to groundwater levels as a surrogate. Each of these approaches uses different measuring points and techniques, and is tailored for specific data needs and geologic conditions.

Existing data should be used to the greatest extent. The USGS has conducted numerous studies and much of the data can be located through their webpage and reports:

[http://ca.water.usgs.gov/land\\_subsidence/index.html](http://ca.water.usgs.gov/land_subsidence/index.html). DWR has compiled and uploaded subsidence data to the SGMA Data Viewer for use by GSA's:

<https://sgma.water.ca.gov/webgis/?appid=SGMADataViewer>. In addition, DWR has developed supporting studies and data available in the Groundwater Information Center interactive maps and reports: <http://www.water.ca.gov/groundwater/gwinfo/index.cfm>. The use of existing regular surveys of state infrastructure may also present a record of historical changes in elevation along roadways and canals. Prior to development of a specific subsidence monitoring network a screening level analysis should be conducted. The screening of subsidence occurrence should include:

- Review of the HCM and understanding of grain-size distributions and potential for subsidence to occur.
- Review of any known regional or correlative geologic conditions where subsidence has been observed.
- Review of historic range of groundwater levels in the principal aquifers of the basin.

- Review of historic records of infrastructure impacts, including, but not limited to, damage to pipelines, canals, roadways, or bridges, or well collapse potentially associated with land surface elevation changes.
- Review of remote sensing results such as InSAR or other land surface monitoring data.
- Review of existing CGPS surveys.

In general, the network should be designed to provide consistent, accurate, and reproducible results. Where subsidence conditions are occurring or believed to occur, a specific monitoring network should be established to observe the sustainability indicator such that the sustainability goal can be met. The following approaches can be used independently or in coordination with multiple methods and should be evaluated with the specific conditions and objectives in mind. Various standards and guidance documents that must be adhered to when developing a monitoring network include:

- Leveling surveys must follow surveying standards set out in the California Department of Transportation's Caltrans Surveys Manual. Any alternative shall be reviewed by a Professional Land Surveyor or Professional Civil Engineer registered in the State of California for accuracy and reasonableness. Specific websites where additional information can be found include:
  - <http://www.dot.ca.gov/hq/row/landsurveys/>
  - <http://www.ngs.noaa.gov/datasheets/>
  - [https://www.ngs.noaa.gov/FGCS/tech\\_pub/1984-stds-specs-geodeticcontrol-networks.htm#3.5](https://www.ngs.noaa.gov/FGCS/tech_pub/1984-stds-specs-geodeticcontrol-networks.htm#3.5)
- CGPS surveys must follow surveying standards set out in the California Department of Transportation's Caltrans Surveys Manual. Specific websites where additional data can be found include:
  - <http://www.dot.ca.gov/hq/row/landsurveys/>
  - <http://www.ngs.noaa.gov/CORS/>
  - <http://www.unavco.org/instrumentation/networks/status/pbo>
  - <http://www.dot.ca.gov/dist6/surveys/CVSRN/sitemap.htm>
  - <http://sopac.ucsd.edu/map.shtml>
- The construction and use of borehole extensometers can yield information about total and unit-specific subsidence rates depending upon construction and purpose. Specific sites where additional data can be found include:
  - Extensometer methods commonly used by the USGS  
[http://hydrologie.org/redbooks/a151/iahs\\_151\\_0169.pdf](http://hydrologie.org/redbooks/a151/iahs_151_0169.pdf)
  - Extensometry principles (p. 20-29) <http://wwwrcamnl.wr.usgs.gov/rgws/Unesco/>
  - Examples of extensometer construction, instrumentation, and data interpretation
    - Single-stage pipe extensometer (Edwards Air Force Base, CA; 1990), p. 20-23:  
<http://pubs.usgs.gov/wri/2000/wri004015/>
    - Dual-stage pipe extensometer (Lancaster, CA; 1995), p. 8-12:  
<http://pubs.usgs.gov/of/2001/ofr01414/>
    - Dual-stage pipe extensometer (San Lorenzo, CA; 2008), p. 12-13:  
<https://pubs.er.usgs.gov/publication/ds890>
- The use of InSAR data can be useful for screening and regular monitoring, especially as the technology becomes more widely available and usable. Specific sites where additional data can be found are listed below.

- Interferometric Synthetic Aperture Radar (InSAR) techniques are an effective way to measure changes in land-surface altitude over large areas. Some basic information about InSAR can be found here:
  - <https://pubs.usgs.gov/fs/fs-051-00/pdf/fs-051-00.pdf>
  - <http://pubs.usgs.gov/fs/fs06903/pdf/fs06903.pdf>
- Raw data (not processed into interferograms) are available from a variety of foreign space agencies or their distributors at variable costs (including free):
  - European Space Agency <http://www.esa.int/ESA>
  - Japanese Space Exploration Agency <http://global.jaxa.jp/>
  - Italian Space Agency <http://www.asi.it/en>
  - Canadian Space Agency <http://www.asc-csa.gc.ca/eng/>
  - German Aerospace Center  
<http://www.dlr.de/dlr/en/desktopdefault.aspx/tabid-10002/>
- Data Processing: Processing raw data to high-quality InSAR data is not a trivial task.
  - Open source/research-grade software packages and commercially available software packages. A list of available software can be found here: <http://www.unavco.org/software/data-processing/sarsoftware/sar-software.html>
  - There are commercial companies that process InSAR data.
  - Processing raw data to quality-controlled InSAR data is an essential part of InSAR processing because of the numerous common sources of error. Discussions of these error sources are found here:
    - <http://pubs.usgs.gov/sir/2014/5075/>
    - <https://pubs.er.usgs.gov/publication/sir20135142>

#### F. Depletion of Interconnected Surface Water

**23 CCR §354.34(c)(6):** *Depletions of Interconnected Surface Water. Monitor surface water and groundwater, where interconnected surface water conditions exist, to characterize the spatial and temporal exchanges between surface water and groundwater, and to calibrate and apply the tools and methods necessary to calculate depletions of surface water caused by groundwater extractions. The monitoring network shall be able to characterize the following:*

*(A) Flow conditions including surface water discharge, surface water head, and baseflow contribution.*

*(B) Identifying the approximate date and location where ephemeral or intermittent flowing streams and rivers cease to flow, if applicable.*

*(C) Temporal change in conditions due to variations in stream discharge and regional groundwater extraction.*

*(D) Other factors that may be necessary to identify adverse impacts on beneficial uses of the surface water.*

Monitoring of the interconnected surface water depletions requires the use of tools, commonly modeling approaches, to estimate the depletions associated with groundwater extraction. Models require assumptions be made to constrain the numerical model solutions. These assumptions should be based on empirical observations determining the extent of the connection of surface water and groundwater systems, the timing of those connections, the flow dynamics of both the surface water and

groundwater systems, and hydrogeologic properties of the geologic framework connecting these systems.

The following components should be included in the establishment of a monitoring network:

- Use existing stream gaging and groundwater level monitoring networks to the extent possible.
- Establish stream gaging along sections of known surface water groundwater connection.
  - All streamflow measurements should be collected, analyzed, and reported in accordance with the procedures outlined in USGS Water Supply Paper 2175, Volume 1. - Measurement of Stage Discharge and Volume 2. - Computation of Discharge.
    - [https://pubs.er.usgs.gov/publication/wsp2175\\_vol1](https://pubs.er.usgs.gov/publication/wsp2175_vol1)
    - <https://pubs.er.usgs.gov/publication/wsp2175>
  - Specific websites where additional information can be found include:
    - General source: <http://water.usgs.gov/nsip/>
    - Standards for the Analysis and Processing of Surface-Water Data and Information Using Electronic Methods  
<https://pubs.er.usgs.gov/publication/wri20014044>
    - USGS Streamflow Information
      - Real-time Streamflow Data for the Nation
      - Historical Streamflow Data for the Nation
      - WaterWatch
      - StreamStats
  - Location selection must account for surface water diversions and return flows; or select gaging locations and reaches over which no diversions or return flows exist.
- Establish a shallow groundwater monitor well network, as necessary, to characterize groundwater levels adjacent to connected streams and hydrogeologic properties.
  - Network should extend perpendicular and parallel to stream flow to provide adequate characterization to constrain model development.
  - Monitor to capture seasonal pumping conditions in vicinity-connected surface water bodies.

It may be beneficial to conduct other initial characterization surveys to establish an appropriate monitoring method to develop assumptions for a model or other technique to estimate depletion of surface water. These may include:

- Stream bed conductance surveys
- Aquifer testing for hydrogeologic properties
- Isotopic studies to determine source areas
- Geochemical studies to determine source areas
- Geophysical techniques to determine connectivity to stream channels and preferential flow pathways.

## REPRESENTATIVE MONITORING POINTS

The use of RMPs, which are a subset of a basin's complete monitoring network as demonstrated in **Figure 3**, can be used to consolidate reporting of quantitative observations of the sustainability indicators.

**23 CCR §354.36. Representative Monitoring (a)-(c):** Each Agency may designate a subset of monitoring sites as representative of conditions in the basin or an area of the basin, as follows:

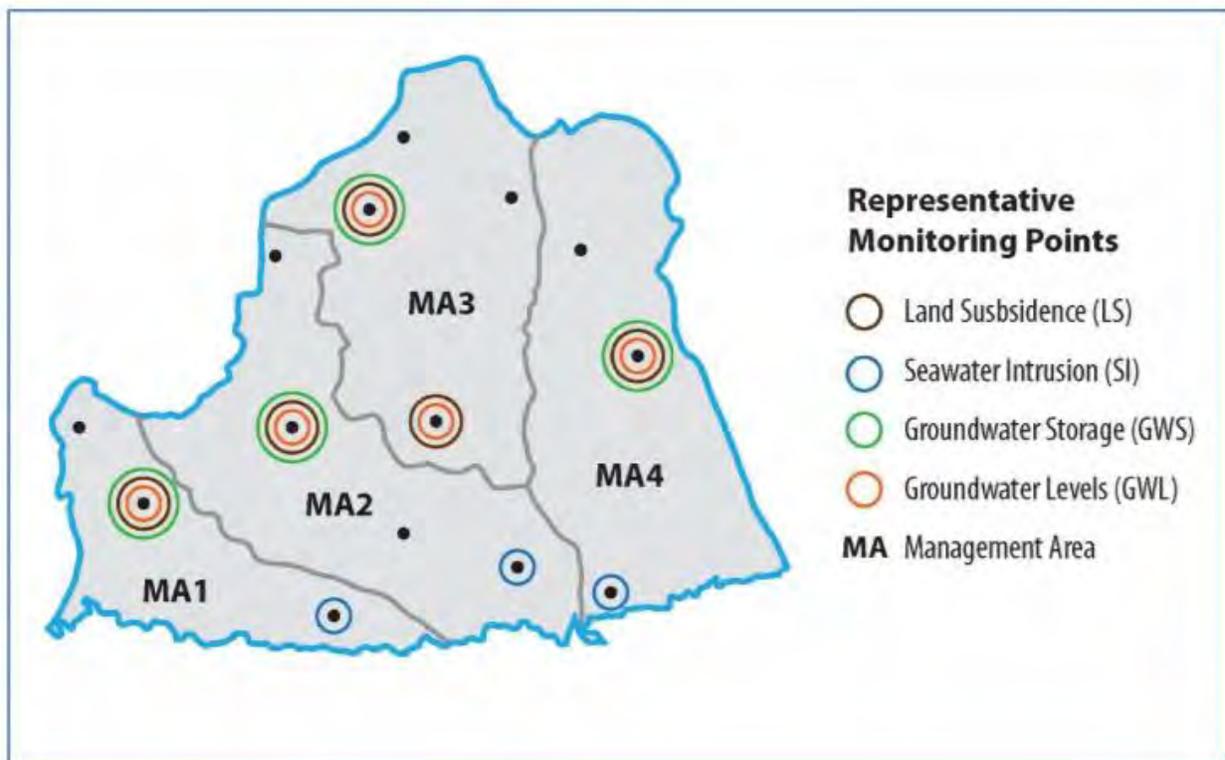
(a) Representative monitoring sites may be designated by the Agency as the point at which sustainability indicators are monitored, and for which quantitative values for minimum thresholds, measurable objectives, and interim milestones are defined.

(b) Groundwater elevations may be used as a proxy for monitoring other sustainability indicators if the Agency demonstrates the following:

- (1) Significant correlation exists between groundwater elevations and the sustainability indicators for which groundwater elevation measurements serve as a proxy.
- (2) Measurable objectives established for groundwater elevation shall include a reasonable margin of operational flexibility taking into consideration the basin setting to avoid undesirable results for the sustainability indicators for which groundwater elevation measurements serve as a proxy.

(c) The designation of a representative monitoring site shall be supported by adequate evidence demonstrating that the site reflects general conditions in the area.

In this figure, the complete monitoring network is represented by black dots. The RMPs for each sustainability indicator are represented by various colored bull's-eyes. In this example, the network of RMPs is unique for each sustainability indicator. Agencies can adopt a single network of RMPs or have a unique set of RMPs for each sustainability indicator.



### Figure 3: Representative Monitoring Points

If RMPs are used to represent groundwater elevations from a number of surrounding monitor wells, the GSP should demonstrate that each RMP's historical measured groundwater elevations, groundwater elevation trends, and seasonal fluctuations are similar to the historical measurements in the surrounding monitor wells. If RMPs are used to represent groundwater quality from a number of surrounding monitor wells, the GSP should demonstrate that each RMP's historical measured groundwater quality and groundwater quality trends are similar to historical measurements in the surrounding monitor wells.

The use of groundwater levels as a proxy may be utilized where clear correlation can be made for each sustainability indicator. The use of the proxy can facilitate the illustration of where minimum thresholds and measurable objectives occur. A series of RMPs or a single RMP may be adequate to characterize a management area or basin. Use of the RMP should include identification and description of possible interference with the monitoring objective.

### NETWORK ASSESSMENT AND IMPROVEMENTS

#### **23 CCR §354.38. Assessment and Improvement of Monitoring Network (a)-(e)**

*(a) Each Agency shall review the monitoring network and include an evaluation in the Plan and each five-year assessment, including a determination of uncertainty and whether there are data gaps that could affect the ability of the Plan to achieve the sustainability goal for the basin.*

*(b) Each Agency shall identify data gaps wherever the basin does not contain a sufficient number of monitoring sites, does not monitor sites at a sufficient frequency, or utilizes monitoring sites that are unreliable, including those that do not satisfy minimum standards of the monitoring network adopted by the Agency.*

*(c) If the monitoring network contains data gaps, the Plan shall include a description of the following:*

*(1) The location and reason for data gaps in the monitoring network.*

*(2) Local issues and circumstances that limit or prevent monitoring.*

*(d) Each Agency shall describe steps that will be taken to fill data gaps before the next five-year assessment, including the location and purpose of newly added or installed monitoring sites.*

*(e) Each Agency shall adjust the monitoring frequency and distribution of monitoring sites to provide an adequate level of detail about site-specific surface water and groundwater conditions and to assess the effectiveness of management actions under circumstances that include the following:*

*(1) Minimum threshold exceedances.*

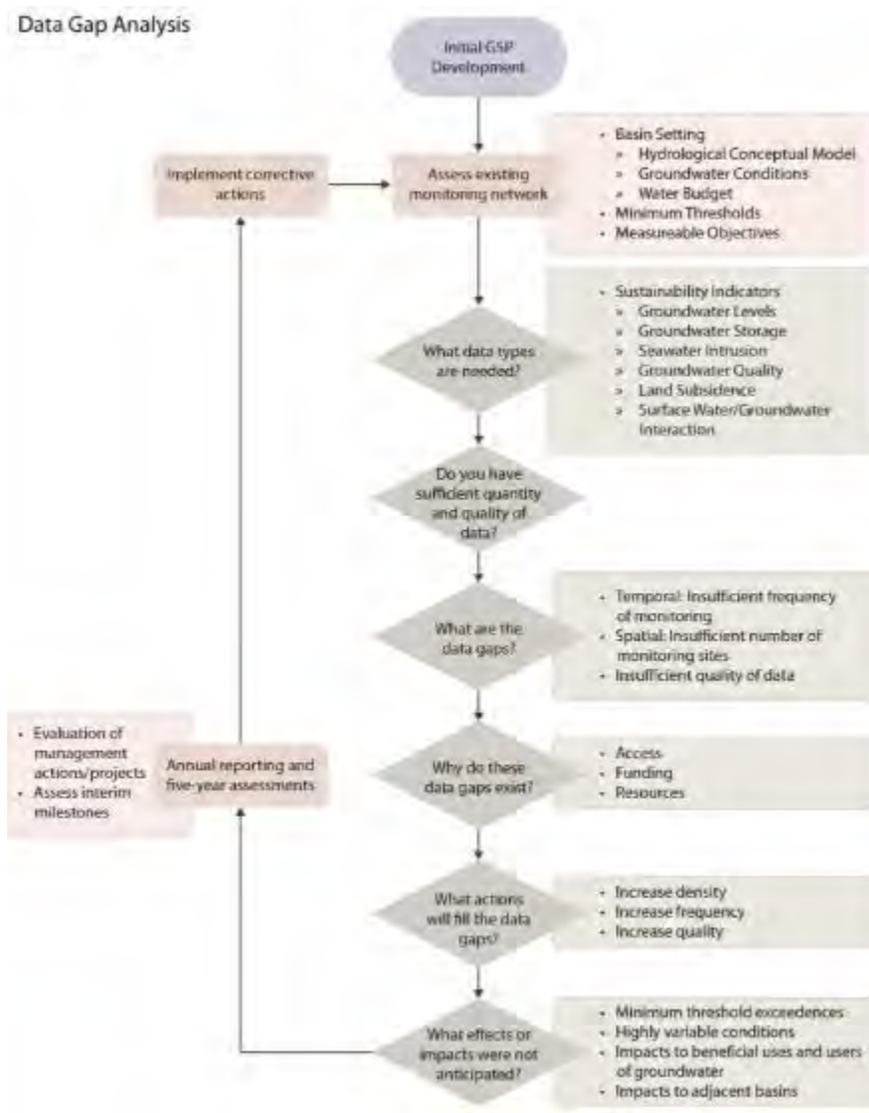
*(2) Highly variable spatial or temporal conditions.*

*(3) Adverse impacts to beneficial uses and users of groundwater.*

*(4) The potential to adversely affect the ability of an adjacent basin to implement its Plan or impede achievement of sustainability goals in an adjacent basin.*

Network assessment and improvements are commonly identified as 'data gaps' in the monitoring network and refer to "a lack of information that significantly affects the understanding of basin setting or evaluation of the efficacy of the Plan implementation, and could limit the ability to assess whether a basin is being sustainably managed." The monitoring network is a key component in the development of GSPs and will influence the development and understanding of the basin setting, including the hydrogeologic conceptual model, groundwater conditions, and water budget; and proposed minimum

thresholds and measurable objectives. GSAs should consider previous analyses of data gaps of their monitoring network through existing programs, such as CASGEM monitoring plans. **Figure 4** shows a flowchart that demonstrates a process that GSAs should use to identify and address data gaps.



**Figure 4. Data Gap Analysis Flow Chart**

Professional judgment will be needed from GSAs to identify possible data gaps in their monitoring network of the sustainability indicators. Data gaps can result from monitoring information that is not of sufficient quantity or quality. Data of insufficient quantity typically result from missing or incomplete information, either temporally or spatially. Examples of temporal data gaps include a hydrograph with data that is too infrequent, has inconsistent intervals, or has a short historical record, as shown in **Figure 5**. Spatial data gaps may occur from a monitoring network with low or uneven density in three dimensions, as shown in **Figure 6**.

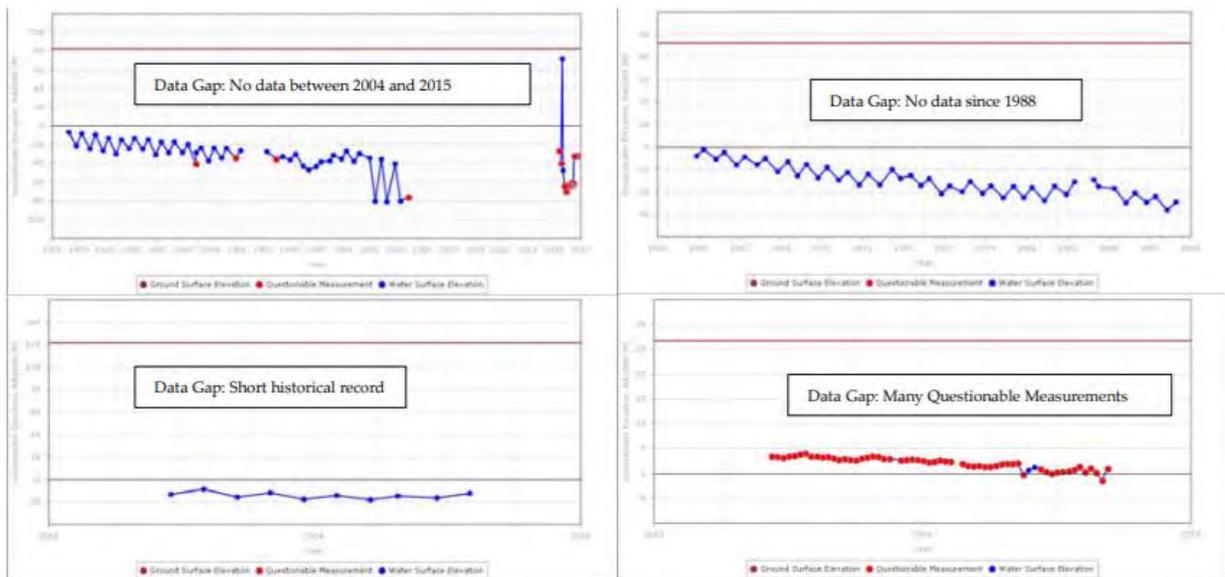


Figure 5. Examples of Hydrographs with Temporal Data Gaps

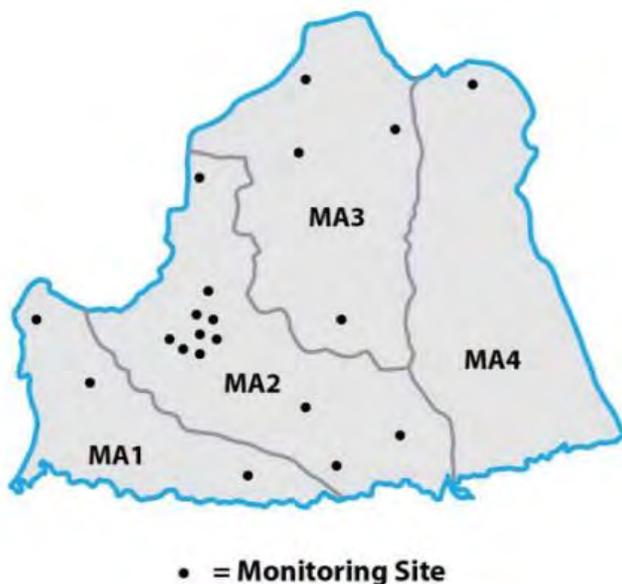


Figure 6. Example Monitoring Network with Spatial Data Gaps

Poor quality data may also be the cause of data gaps. Data must be of sufficient quality to enable scientifically defensible decisions. Poor quality data may at times be worse than no data because it could lead to incorrect assumptions or biases. Some things to consider when questioning the quality of data include: collection conditions and methods, sampling quality assurance/quality control, and proper calibration of meters/equipment. As part of the CASGEM program, DWR reports groundwater elevation data from local agencies, which include the option for “Questionable Measurement Codes.” These codes are one way of identifying poor quality data.

There may be various reasons for data gaps, including site access, funding, and lack of staffing resources. By identifying and correcting the reasons behind data gaps, GSAs may be able to avoid further data gaps.

Direct actions GSAs could take to fill data gaps include:

- Increasing the frequency of monitoring. For instance, some groundwater elevation measurements are taken twice a year in the spring and fall, but perhaps those measurements need to be increased to quarterly, monthly, or more frequently, if needed.
- Increasing the spatial distribution and density of the monitoring network.
- Increasing the quality of data through improved collection methods and data management methods.

As GSPs are implemented, GSAs may identify other data gaps, especially if there are minimum threshold exceedances, highly variable spatial or temporal conditions, adverse impacts to beneficial uses and users of groundwater, and impacts to adjacent basins' ability to achieve sustainability. Any or all of these conditions may indicate a need to refine the monitoring network.

Agencies are required to assess their monitoring networks every five years. During those assessments, data gaps may also be identified as agencies monitor the progress of their management actions/projects and the status of their interim milestones. These regular assessments will allow the GSAs to adaptively manage, focus, and prioritize future monitoring.

## DATA REPORTING

### **23 CCR §352.6. Data Management System**

*Each Agency shall develop and maintain a data management system that is capable of storing and reporting information relevant to the development or implementation of the Plan and monitoring of the basin.*

The use of a Data Management System (DMS) is required for all GSPs. The DMS should include clear identification of all monitoring sites and a description of the quality assurance and quality control checks performed on the data being entered. Uploading of the collected data should occur immediately following collection to address any quality concerns in a timely manner and prevent the potential for development of data gaps. Coordination of data structures between adjacent basins will facilitate data sharing and increase data transparency.

DWR will be providing an updated information that may be used for this BMP as the suggested data structure is developed.

## 6. KEY DEFINITIONS

### SGMA DEFINITIONS (CALIFORNIA WATER CODE §10721)

(r) "Planning and implementation horizon" means a 50-year time period over which a groundwater sustainability agency determines that plans and measures will be implemented in a basin to ensure that the basin is operated within its sustainable yield.

(u) “Sustainability goal” means the existence and implementation of one or more groundwater sustainability plans that achieve sustainable groundwater management by identifying and causing the implementation of measures targeted to ensure that the applicable basin is operated within its sustainable yield.

(v) “Sustainable groundwater management” means the management and use of groundwater in a manner that can be maintained during the planning and implementation horizon without causing undesirable results.

(w) “Sustainable yield” means the maximum quantity of water, calculated over a base period representative of long-term conditions in the basin and including any temporary surplus, that can be withdrawn annually from a groundwater supply without causing an undesirable result.

(x) “Undesirable result” means one or more of the following effects caused by groundwater conditions occurring throughout the basin:

- (1) Chronic lowering of groundwater levels indicating a significant and unreasonable depletion of supply if continued over the planning and implementation horizon. Overdraft during a period of drought is not sufficient to establish a chronic lowering of groundwater levels if extractions and groundwater recharge are managed as necessary to ensure that reductions in groundwater levels or storage during a period of drought are offset by increases in groundwater levels or storage during other periods.
- (2) Significant and unreasonable reduction of groundwater storage.
- (3) Significant and unreasonable seawater intrusion.
- (4) Significant and unreasonable degraded water quality, including the migration of contaminant plumes that impair water supplies.
- (5) Significant and unreasonable land subsidence that substantially interferes with surface land uses.
- (6) Depletions of interconnected surface water that have significant and unreasonable adverse impacts on beneficial uses of the surface water

#### **GSP REGULATIONS DEFINITIONS (CALIFORNIA CODE OF REGULATIONS §351)**

(l) “Data gap” refers to a lack of information that significantly affects the understanding of the basin setting or evaluation of the efficacy of Plan implementation, and could limit the ability to assess whether a basin is being sustainably managed.

(o) “Interconnected surface water” refers to surface water that is hydraulically connected at any point by a continuous saturated zone to the underlying aquifer and the overlying surface water is not completely depleted.

(q) “Interim milestone” refers to a target value representing measurable groundwater conditions, in increments of five years, set by an Agency as part of a Plan.

- (s) “Measurable objectives” refer to specific, quantifiable goals for the maintenance or improvement of specified groundwater conditions that have been included in an adopted Plan to achieve the sustainability goal for the basin.
- (t) “Minimum threshold” refers to a numeric value for each sustainability indicator used to define undesirable results.
- (u) “NAD83” refers to the North American Datum of 1983 computed by the National Geodetic Survey, or as modified.
- (v) “NAVD88” refers to the North American Vertical Datum of 1988 computed by the National Geodetic Survey, or as modified.
- (y) “Plan implementation” refers to an Agency’s exercise of the powers and authorities described in the Act, which commences after an Agency adopts and submits a Plan or Alternative to the Department and begins exercising such powers and authorities.
- (aa) “Principal aquifers” refer to aquifers or aquifer systems that store, transmit, and yield significant or economic quantities of groundwater to wells, springs, or surface water systems.
- (ab) “Reference point” refers to a permanent, stationary and readily identifiable mark or point on a well, such as the top of casing, from which groundwater level measurements are taken, or other monitoring site.
- (ac) “Representative monitoring” refers to a monitoring site within a broader network of sites that typifies one or more conditions within the basin or an area of the basin.
- (ad) “Seasonal high” refers to the highest annual static groundwater elevation that is typically measured in the Spring and associated with stable aquifer conditions following a period of lowest annual groundwater demand
- (ae) “Seasonal low” refers to the lowest annual static groundwater elevation that is typically measured in the Summer or Fall, and associated with a period of stable aquifer conditions following a period of highest annual groundwater demand.
- (ag) “Statutory deadline” refers to the date by which an Agency must be managing a basin pursuant to an adopted Plan, as described in Water Code Sections 10720.7 or 10722.4.
- (ah) “Sustainability indicator” refers to any of the effects caused by groundwater conditions occurring throughout the basin that, when significant and unreasonable, cause undesirable results, as described in Water Code Section 10721(x).
- (ai) “Uncertainty” refers to a lack of understanding of the basin setting that significantly affects an Agency’s ability to develop sustainable management criteria and appropriate projects and management actions in a Plan, or to evaluate the efficacy of Plan implementation, and therefore may limit the ability to assess whether a basin is being sustainably managed.

## **7. RELATED MATERIALS**

### **NETWORK DESIGN**

- Design of a Real-Time Ground-Water Level Monitoring Network and Portrayal of Hydrologic Data in Southern Florida
  - [http://fl.water.usgs.gov/PDF\\_files/wri01\\_4275\\_prinos.pdf](http://fl.water.usgs.gov/PDF_files/wri01_4275_prinos.pdf)
- Optimization of Water-Level Monitoring Networks in the Eastern Snake River Plain Aquifer Using a Kriging-Based Genetic Algorithm Method
  - <http://pubs.usgs.gov/sir/2013/5120/pdf/sir20135120.pdf>

#### **GUIDANCE**

California Department of Water Resources, 2010. California statewide groundwater elevation monitoring (CASGEM) groundwater elevation monitoring guidelines, December, 36 p.

<http://www.water.ca.gov/groundwater/casgem/documents.cfm>

Heath, R. C., 1976. Design of ground-water level observation-well programs: *Ground Water*, V. 14, no. 2, p. 71-77.

Hopkins, J., 1994. Explanation of the Texas Water Development Board groundwater level monitoring program and water-level measuring manual: UM-52, 53 p.

<http://www.twdb.texas.gov/groundwater/docs/UMs/UM-52.pdf>

Sophocleous, M., 1983. Groundwater observation network design for the Kansas groundwater management districts, USA: *Journal of Hydrology*, vol.61, pp 371-389.

Subcommittee on ground water of the advisory committee on water information, 2013. A National Framework for Ground-Water Monitoring in the United States, 168 p.

[http://acwi.gov/sogw/ngwmn\\_framework\\_report\\_july2013.pdf](http://acwi.gov/sogw/ngwmn_framework_report_july2013.pdf)

# Appendix P. Grassland Bypass Project Summary

# Grassland Bypass Project

## Project Summary

June 2017



## **Grassland Bypass Project – Background and Description.**

The Grassland Bypass Project has reduced agricultural drainage discharge from the Grassland Drainage Area to the San Joaquin River by 89% since the project started in 1996. The has resulted in a reduction of 97% of the selenium load and 83% of the salt load discharged to the San Joaquin River compared to pre-project discharges.

The Grassland Drainage Area (see **Figure 1**) is a highly productive agricultural region on the Westside of the San Joaquin Valley. The region is approximately 100,000 acres lying generally south of Los Banos, between the San Joaquin River and Interstate 5. The region is overlain by coastal range sediments that are generally heavy clays and contain a variety of dissolved minerals including boron and selenium. These soil conditions have contributed to a healthy and productive agricultural environment but their heavy clay nature has also created a perched water table that threatens this productivity. The perched water table is managed with subsurface (tile) drain systems and deep earthen channels which provide an outlet for the shallow groundwater. However, the subsurface drain water is high in dissolved minerals including salt and selenium, which pose an environmental risk to wildlife. In the past, this drain water was discharge through channels that also supplied fresh water to the Grasslands. Because of the risk to wildlife, these wetland supply channels could not deliver water to Grasslands while carrying tile drainage, and ultimately the Grassland Bypass Project was developed.

The Grassland Bypass Project is an innovative project designed to improve water quality in drainage channels used to deliver water to wetland areas. The Grassland Bypass Project consolidated regional subsurface flows into a single channel, removing drain water from nearly 100 miles of wetland supply canals. Selenium load allocations (total maximum monthly loads or TMMLs) were also incorporated into the project, which reduce annually (see **Figure 2**). The Grassland Area Farmers have developed a plan to eliminate agricultural drainage discharge from the region. This plan has evolved into the Westside Regional Drainage Plan (Westside Plan).

The Westside Plan is intended to 1) identify scientifically sound projects proven to be effective in reducing drainage; 2) develop an aggressive implementation plan initially utilizing existing projects documented to be environmentally sound; and 3) curtail discharges to the San Joaquin River in accordance with impending regulatory constraints while maintaining the ability to farm.

The plan focuses on regional drainage projects that can be implemented on a short timeline. Drainage must be addressed on a regional basis but must allow for each sub-area's specific needs and resources. The Plan's key management components for the Grassland Drainage Area are: 1) Source Control, 2) Groundwater Management, 3) Drainage Reuse Projects, and 4) Drain Water Treatment and/or Salt Disposal. As drainage projects are implemented, they will be evaluated for long-term sustainability of the complete solution.

**Figure 2**  
**Grassland Drainage Area**  
**Selenium Discharge and Targets**

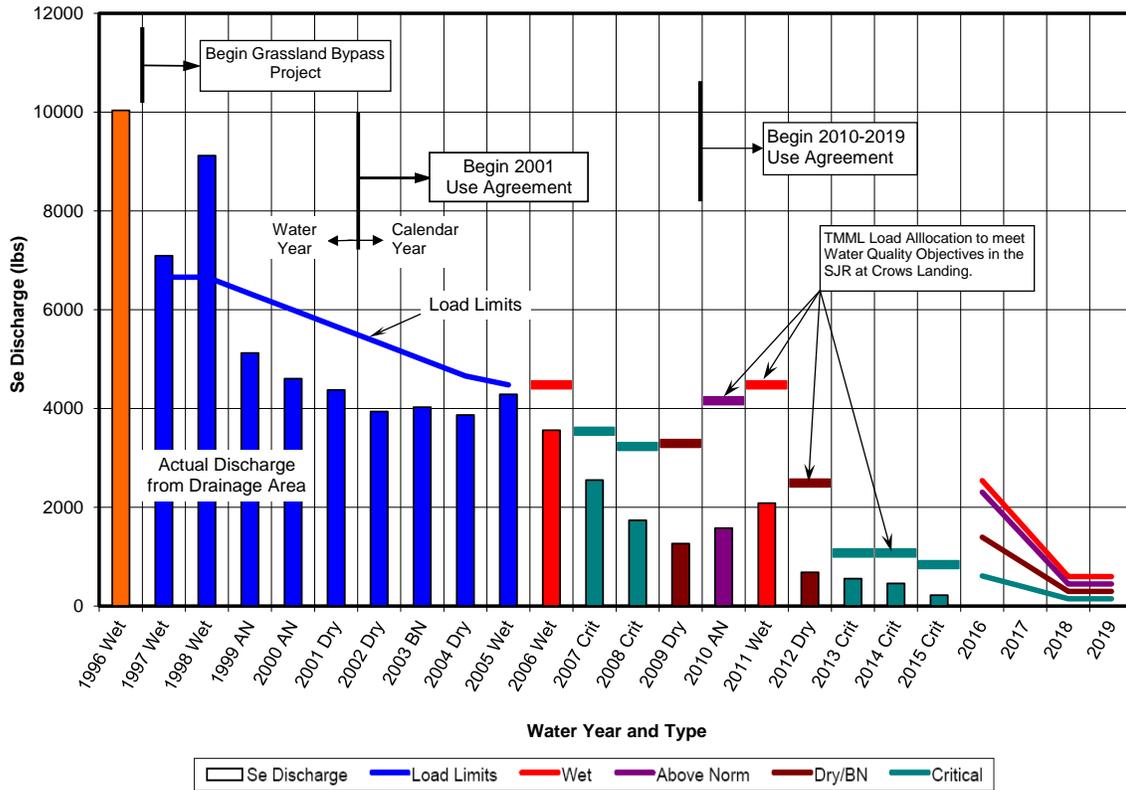
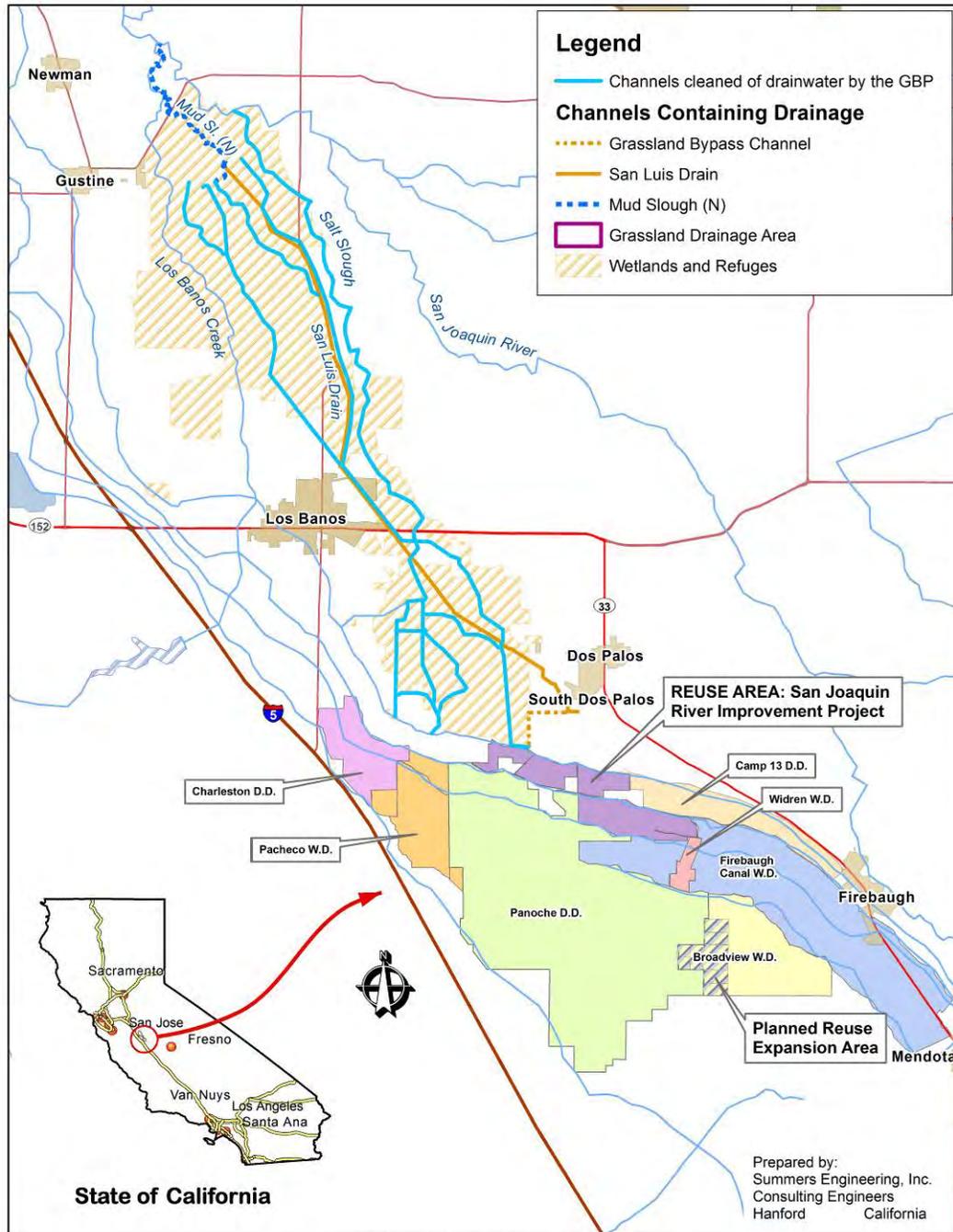


Figure 1

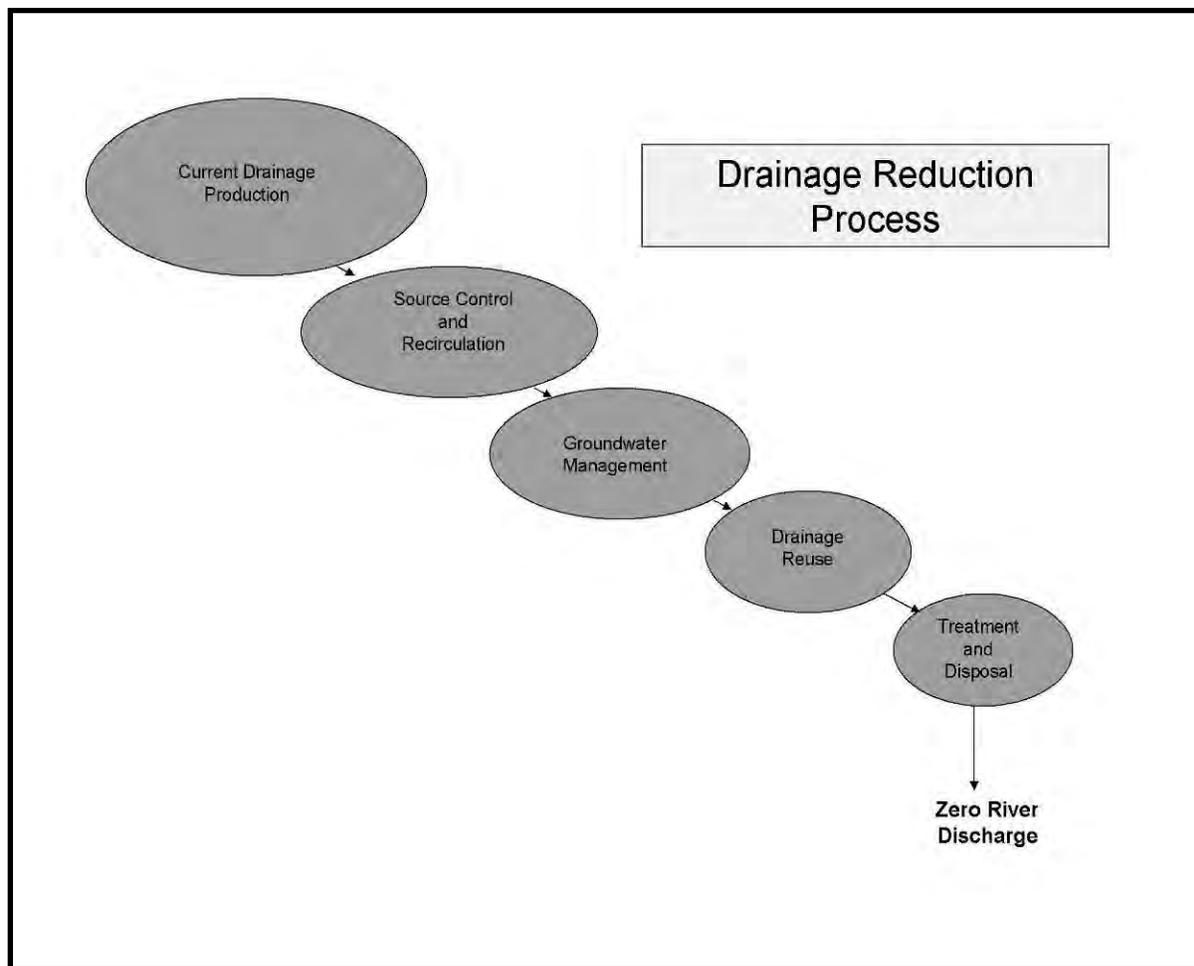


Grassland Bypass Project  
Location Map

## Drainage Management Components

The Westside Plan identified four effective projects to manage and reduce drainage discharge through the Grassland Bypass Project. These include source control projects such as irrigation and infrastructure improvements to reduce the overall subsurface drainage production, groundwater management to lower the perched water level, drainage reuse to reduce the volume of drain water through the irrigation of salt tolerant crops, and drainage treatment to remove the salt and dissolved minerals. The ultimate goal of this plan will be to eliminate agricultural drainage discharge from the Grassland Drainage Area. **Figure 3** shows the drainage solution components.

**Figure 3: Drainage Solution Components**



**Source Control Projects.** Source control projects are projects that can reduce the volume of water contributing to subsurface drainage production usually by reducing deep

percolation. Source control projects can usually be divided into two categories: irrigation improvements and distribution infrastructure improvements.

Irrigation improvement projects include converting from a low efficiency irrigation system (such as furrow irrigation) to a high efficiency system (such as drip or micro sprinklers). The State of California and the local districts have made financial assistance (in the form of low interest loans) available to growers as an incentive to convert from conventional irrigation practices to high efficiency drip irrigation (and similar systems). As of 2016, approximately 75% of the irrigated acreage within the Grassland Drainage Area has systems.



Microsprinklers

Distribution infrastructure improvement projects typically include the replacement of an unlined irrigation canals with a concrete lined channel or pipeline. Unlined channels within the Grassland Drainage Area can contribute more than 200 acre feet of seepage per year for each unlined mile. More than 30 miles of unlined canals have been lined or converted to pipelines since the beginning of the Grassland Bypass Project.



Canal Lining

**Drainage Recirculation.** Drainage recirculation is the process of redirecting drain water back into the irrigation system and it is one of the first drainage management tools implemented by the Grassland Area Farmers. Virtually all of the districts within the Grassland Drainage Area have some capacity for recirculation. Drainage recirculation is carefully monitored to maintain a blended water quality sufficient for agricultural use.



Panoche Drainage District Recirculation Plant

**Groundwater Management.** A study performed in 2002, by the San Joaquin River Exchange Contractor's Water Authority (Exchange Contractor's) and the U.S. Bureau of Reclamation indicated that the pumping of strategically placed wells (pumping above the Corcoran Clay) could lower the perched water table and reduce the discharge of nearby

subsurface drainage systems. A portion of the funding provided through the Proposition 50 grant has been allocated for some of this work and 18 wells have been installed.

**Drainage Reuse.** In order to meet the selenium load requirements, Panoche Drainage District began diverting subsurface drain water on to pasture fields as a source of irrigation water in 1998. Over the next few years, trials, experiments, and research helped identify the salt tolerant crops that would best consume the saline drain water. Funding assistance from California Proposition 13 allowed for the purchase of 4,000 acres of marginal land that was developed to salt tolerant crops and became the San Joaquin River Improvement Project (SJRIP). Today, the SJRIP has expanded to 6,000 acres, with approximately 350 acres of pistachios and the remaining land planted to salt tolerant forage grasses (mostly Jose Tall Wheatgrass). The SJRIP has provided a key tool to manage almost all of the subsurface drainwater produced by conventional agriculture. By 2014, reuse on the SJRIP eliminated discharge through the San Luis Drain to the San Joaquin River during the summer months. **Table 1**, below shows the volume of subsurface drain water diverted to the SJRIP since its inception in 1998.

**Table 1: SJRIP Drainage Reuse.**

Water Year	Reused Drain Water (acre feet)	Reused Selenium (pounds)	Reused Boron (pounds)	Reused Salt (tons)
1998 <sup>‡</sup>	1,211	329	NA	4,608
1999 <sup>‡</sup>	2,612	321	NA	10,230
2000 <sup>‡</sup>	2,020	423	NA	7,699
2001	2,850	1,025	61,847	14,491
2002	3,711	1,119	77,134	17,715
2003	5,376	1,626	141,299	27,728
2004	7,890	2,417	193,956	41,444
2005	8,143	2,150	210,627	40,492
2006	9,139	2,825	184,289	51,882
2007	11,233	3,441	210,582	61,412
2008	14,955	3,844	238,435	80,900
2009	11,595	2,807	198,362	60,502
2010	13,119	3,298	370,752	75,362
2011	21,623	4,394	454,675	102,417
2012	23,735	3,293	545,180	118,445
2013	26,170	3,527	568,907	118,883
2014	30,870	3,711	879,800	179,560
2015	31,460	2,644	969,640	178,620
2016	24,573	2,401	886,770	162,421

Jose Tall Wheatgrass on the SJRIP



Pistachio on the SJRIP



**Salt Balance:** Drainage reuse has been an extremely effective tool in reducing drainage volume discharged from the Grassland Drainage Area but it is not without challenges. Because of the saline nature of the water applied, soil salinity needs to be carefully managed to prevent salt buildup in the root zone. To provide for a salt balance, subsurface drainage systems have been installed on 1,700 acres and ultimately will be installed on most the SJRIP lands. These subsurface drainage systems (or “tile” systems) will allow up to 25% leaching for the saltiest applied water. The long term salt balance and viability will be provided by the drainage systems and appropriate regular leaching including annual rainfall.

**Drainage Treatment/Disposal.** Conventional wisdom implies that some mechanical system will be required to remove the salts from the drainwater leached from the SJRIP. While it is unclear if this conventional wisdom is indeed fact, the Grassland Basin Drainers have supported many treatment tests over the past two decades. Many different methods have been tested and none of these approaches have resulted in a viable and affordable treatment process. Until an effective treatment process is discovered, the Grassland Area Farmers will rely on the continued operation of the SJRIP and drainage reuse in order to manage drainwater and prevent discharge to the San Joaquin River. Portions of the SJRIP have received drainwater for irrigation continuously since 1998 with no reduction in crop production so there is reason to expect successful operation of the SJRIP far into the future.

## Project Impacts

The Grassland Bypass Project has been successful in reducing the volume of subsurface drain water discharged from the 100,000 acre Grassland Drainage Area while maintaining viable farming within the region. In 1995, prior to the Grassland Bypass Project, more than 57,000 acre feet of drain water was discharged through the wetland channels. This not only impacted the water quality of the San Joaquin River system but exposed waterfowl attracted to the Grassland area wetlands to elevated levels of

selenium and other constituents. The Grassland Bypass Project eliminated drainage discharge into the wetland channels<sup>1</sup> and consolidated all of the drainage within the Grassland Drainage Area into one channel. By 2016, the volume of discharged drain water was reduced from 57,574 acre feet to about 7,670 (an 87% reduction in discharge). Similar reductions occur in the discharged load of selenium, salt, and boron. **Table 2** shows the annual reduction in drainage discharge and associated constituent load. The concentrations of selenium in the San Joaquin River have reduced with the project. **Figure 4** shows the selenium concentrations at Crows Landing downstream of the Merced River which is the TMML compliance point.

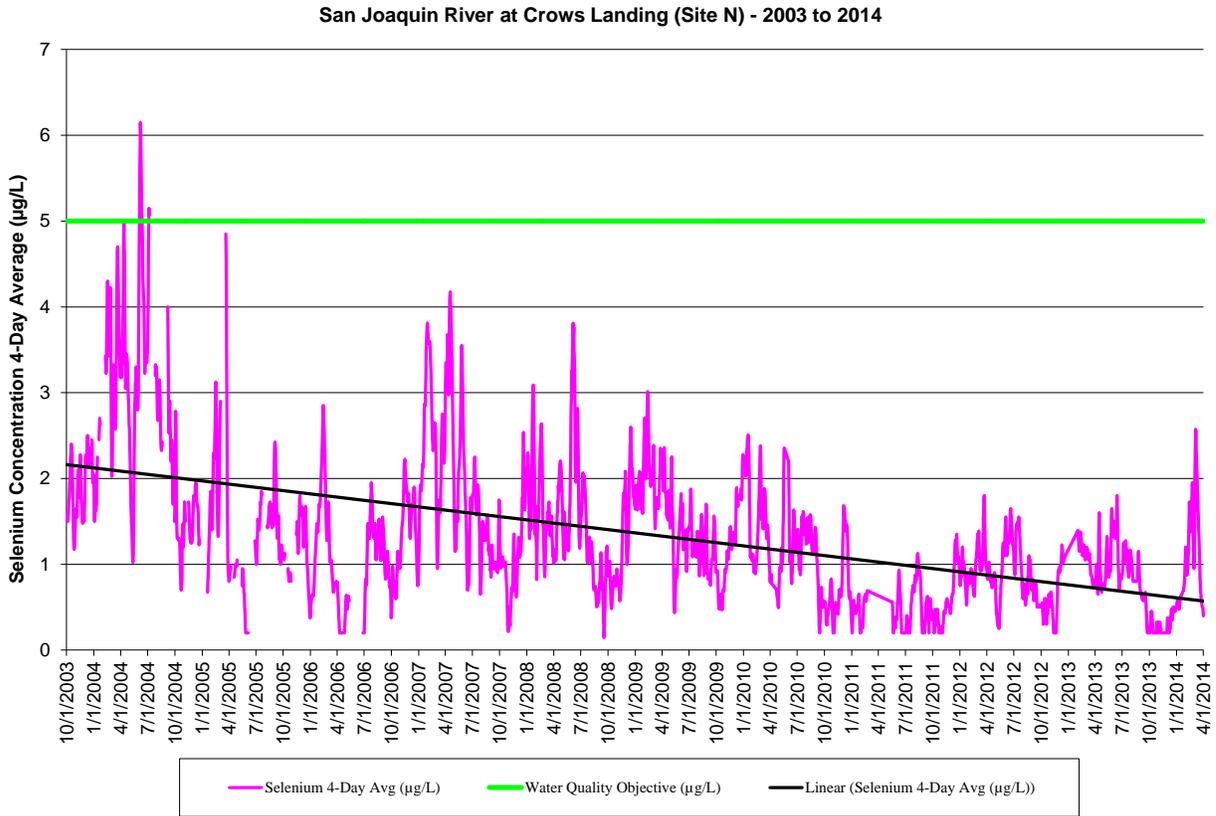
**Table 2: Grassland Bypass project Annual Discharge and Loads**

Discharge Comparison from Grassland Drainage Area											
	WY 95	WY 96	WY 97	WY 98	WY 99	WY 00	WY 01	WY 02	WY 03	WY 04	WY 05
Volume (AF)	57,574	52,978	39,856	49,289	32,317	31,342	28,235	28,358	27,345	27,640	29,957
Se (lbs)	11,875	10,034	7,096	9,118	5,124	4,603	4,377	3,939	4,032	3,860	4,305
Salt (tons)	237,530	197,526	172,602	213,533	149,081	139,303	142,415	128,411	126,500	121,138	138,908
B (1,000 lbs)	868	723	753	983	630	619	423	544	554	530	585
Se (ppm)	0.076	0.070	0.066	0.068	0.058	0.054	0.057	0.051	0.054	0.051	0.053
Salt (µmhos/cm)	4,102	3,707	4,306	4,308	4,587	4,420	5,016	4,503	4,600	4,358	4,611
Boron (ppm)	5.5	5.0	7.0	7.3	7.2	7.3	5.5	7.1	7.5	7.1	7.2

	WY 06	WY 07	WY 08	WY 09	WY 10	WY 11	WY 12	WY 13	WY 14	WY 15	WY 16	Reduction from WY 95 to WY 16
Volume (AF)	25,995	18,531	15,665	13,166	14,529	18,513	10,486	10,258	7,125	6,079	7,670	87%
Se (lbs)	3,563	2,554	1,736	1,264	1,577	2,067	733	638	317	354	385	97%
Salt (tons)	119,646	79,094	66,254	55,556	67,661	87,537	38,398	54,663	44,834	40,779	46,207	81%
B (1,000 lbs)	539	278	269	233	315	440	245	309	244	212	215	76%
Se (ppm)	0.050	0.051	0.041	0.035	0.040	0.041	0.026	0.023	0.016	0.021	0.018	
Salt (µmhos/cm)	4,577	4,244	4,206	4,196	4,631	4,702	3,641	5,299	6,257	6,670	5,990	
Boron (ppm)	7.6	5.5	6.3	6.5	8.0	8.7	8.6	11.1	12.6	12.8	10.3	

<sup>1</sup> Except for during extreme storm events.

**Figure 4 – Selenium Concentrations in the San Joaquin River downstream of the Merced**



# Appendix Q. Update on Groundwater Conditions in the Newman Sub-Area of the SJREC GSP

UPDATE ON GROUNDWATER CONDITIONS IN THE  
NEWMAN SUB-AREA OF THE SJREC GSP

prepared for  
San Joaquin River Exchange  
Contractors GSA  
Los Banos, California

and  
City of Newman GSA  
Newman, California

by  
Kenneth D. Schmidt & Associates  
Groundwater Quality Consultants  
Fresno, California

May 2019

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May 31, 2019

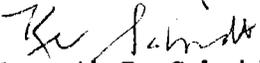
Mr. Chris White, Executive Director  
San Joaquin River Exchange  
Contractors GSA  
P. O. Box 2115  
Los Banos, CA 93635

Re: Newman Sub-Area of the  
SJREC GSP

Dear Chris:

Submitted herewith is our report on groundwater conditions in the Newman Sub-area of the SJREC GSP. We appreciate the cooperation of the CCID and City of Newman in providing information for this report.

Sincerely Yours,

  
Kenneth D. Schmidt  
Geologist No. 1578  
Certified Hydrogeologist 176



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UPDATE ON GROUNDWATER CONDITIONS IN THE  
NEWMAN SUB-AREA OF THE SJREC GSP

INTRODUCTION

As part of the Groundwater Sustainability Plan (GSP) for the San Joaquin River Exchange Contractors (SJREC) service area, GSPs for a number of cities, including Newman, are being incorporated into the SJREC GSP. Kenneth D. Schmidt and Associates (KDSA, 1992 and 2001) prepared two reports on groundwater conditions in the vicinity of the City of Newman for the Central California Irrigation District (CCID) and the City.

This report is intended to provide an update on groundwater conditions within the Newman Study Area boundary (Figure 1). This boundary encompasses lands that are planned for future urban development. This study area is generally bounded by Stuhr Road on the north, the CCID Main Canal on the west, Hallowell Road on the south, and includes land east of the Canal School Road and southwest of the San Joaquin River, where the City effluent is handled. Lands west of the Main Canal and near Hills Ferry Road in Stanislaus County are within the Northwestern Delta Mendota GSA. Lands in a fairly large area east of Canal School Road and in Merced County are in the Merced County Delta Mendota GSA. Lands surrounding most of the City are in the SJREC GSA.

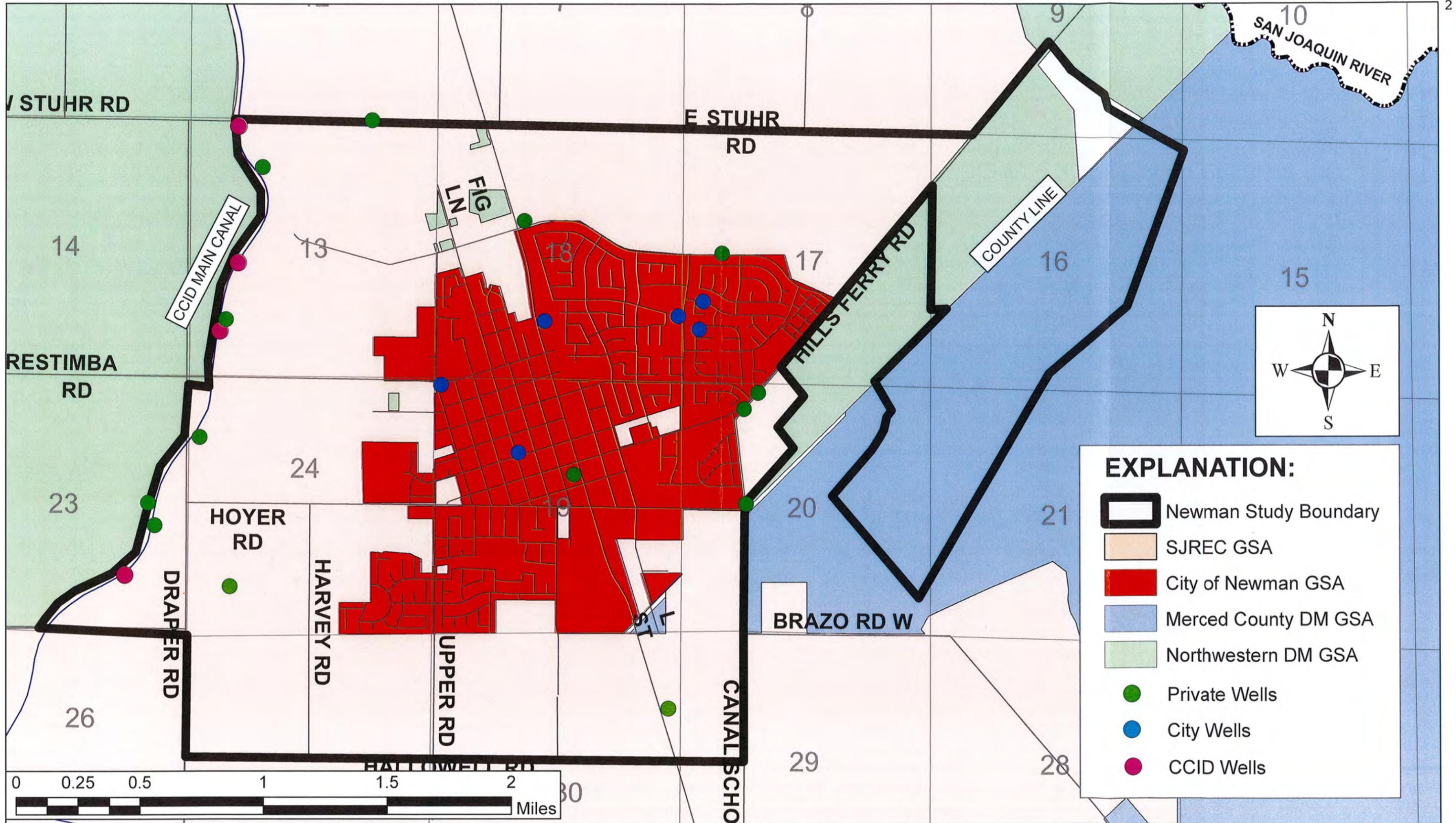


FIGURE 1 - LOCATION OF NEWMAN SUB-AREA, STUDY AREA BOUNDARY, AND SELECTED WELLS

Of particular interest in this update are: 1) the extent of groundwater overdraft, 2) land subsidence, 3) the historical water budget and that for future urban development of the study area, and 4) groundwater quality issues.

#### SUBSURFACE GEOLOGIC CONDITIONS

Alluvial deposits comprise the aquifer in the Newman area. Subsurface deposits near Newman are termed the older alluvium and the Tulare Formation. Page (1986) indicated that the base of the fresh groundwater (electrical conductivity less than 3,000 micromhos per centimeter at 25°C) was about 900 feet deep near Newman. KDSA (2018) indicated that the base of the usable aquifer in the vicinity, or bottom of the basin in SGMA terminology, was greater than 800 feet deep. A major confining bed is present beneath much of the west side of the San Joaquin Valley, including the Newman area. This clay is termed the Corcoran Clay (E-clay), and divides the aquifer system into upper and lower aquifers. The Corcoran Clay is readily discernible from the drillers logs for most wells in the area, due to its blue color. The over-lying and under-lying deposits are usually tan or brown in color.

Most groundwater near Newman is pumped from relatively shallow wells tapping the upper aquifer, but active City wells and some irrigation wells tap the lower aquifer. Information on the lower aquifer is available from at least four wells or test holes that

have been drilled in the City to a depth of more than 500 feet.

KDSA developed two subsurface geologic cross sections extending through the City (Figure 2). Drillers and electric logs for water wells and test holes were obtained from the City, the CCID, and the California Department of Water Resources in Fresno for use in developing these cross sections. A test hole (No. 7) was done by the City in the northeast part of the City and Well No. 8 was subsequently constructed at this site. No CCID wells have been drilled in the area since the 2001 report.

Subsurface Geologic Cross Section A-A' (Figure 3) extends from near Orestimba Road and the Main Canal on the west through City Wells No. 6, No. 1, No. 4, a test hole near Hills Ferry Road and Canal School Road, to a private well (17R1) near the extension of Hunt Road, about one-half mile west of the Newman Wasteway. Electric logs are available for three wells or test holes along this section. One of these is a 712-foot deep test hole (20D) that was drilled for the City near Hills Ferry Road and Canal School Road. Another is a 500-foot deep test hole that was drilled near City Well No. 6. Another is for CCID Well No. 3, which is 422 feet deep. Drillers logs are available for the other three wells along this section. All of the wells and test holes along this section penetrated the Corcoran Clay. The top of this clay ranges from about 220 feet deep near CCID Well No. 3 to about 275 feet at City Well No. 4. The Corcoran Clay thickens sub-

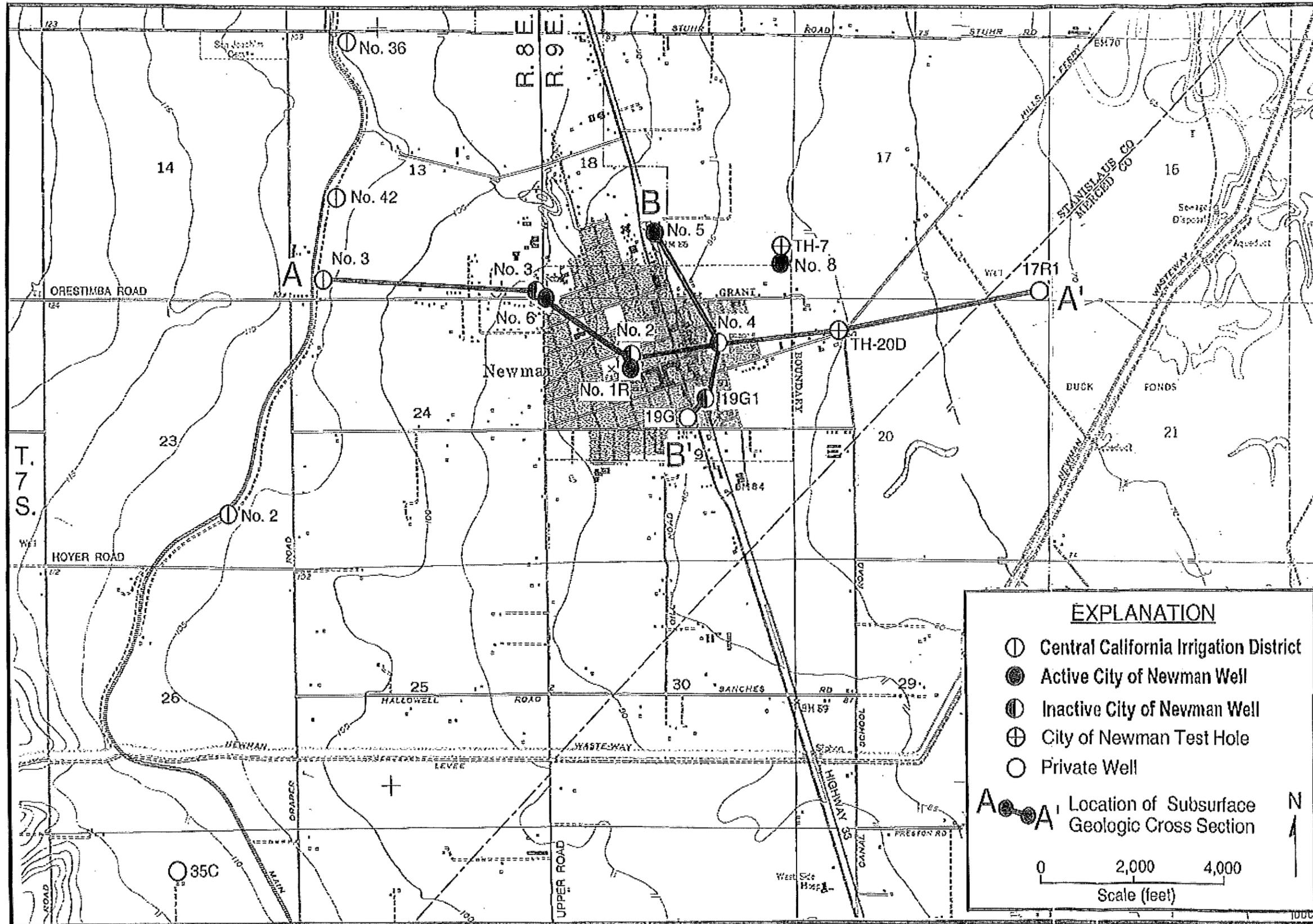


FIGURE 2-LOCATION OF SELECTED TEST HOLES AND WELLS AND SUB-SURFACE GEOLOGIC CROSS SECTIONS

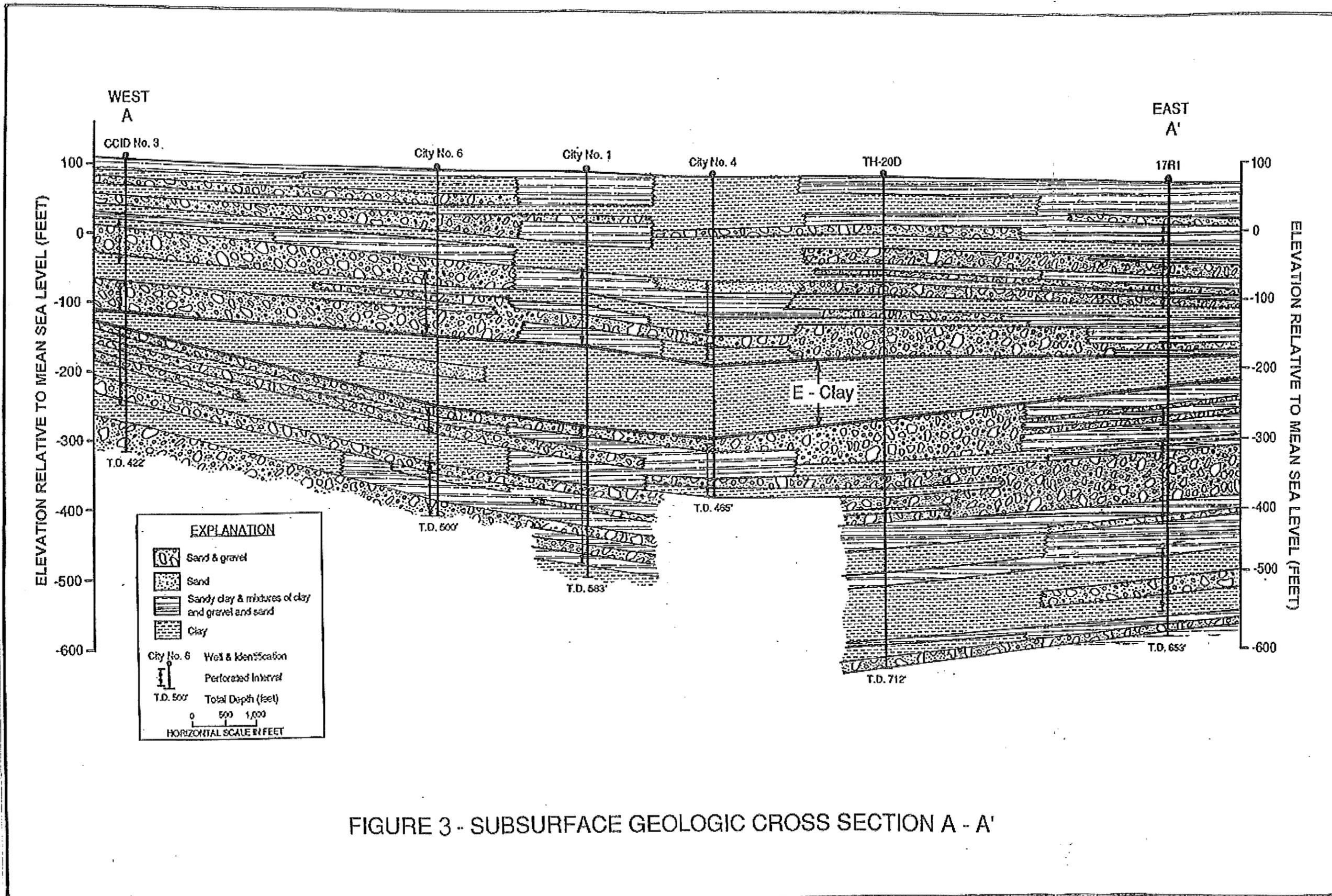
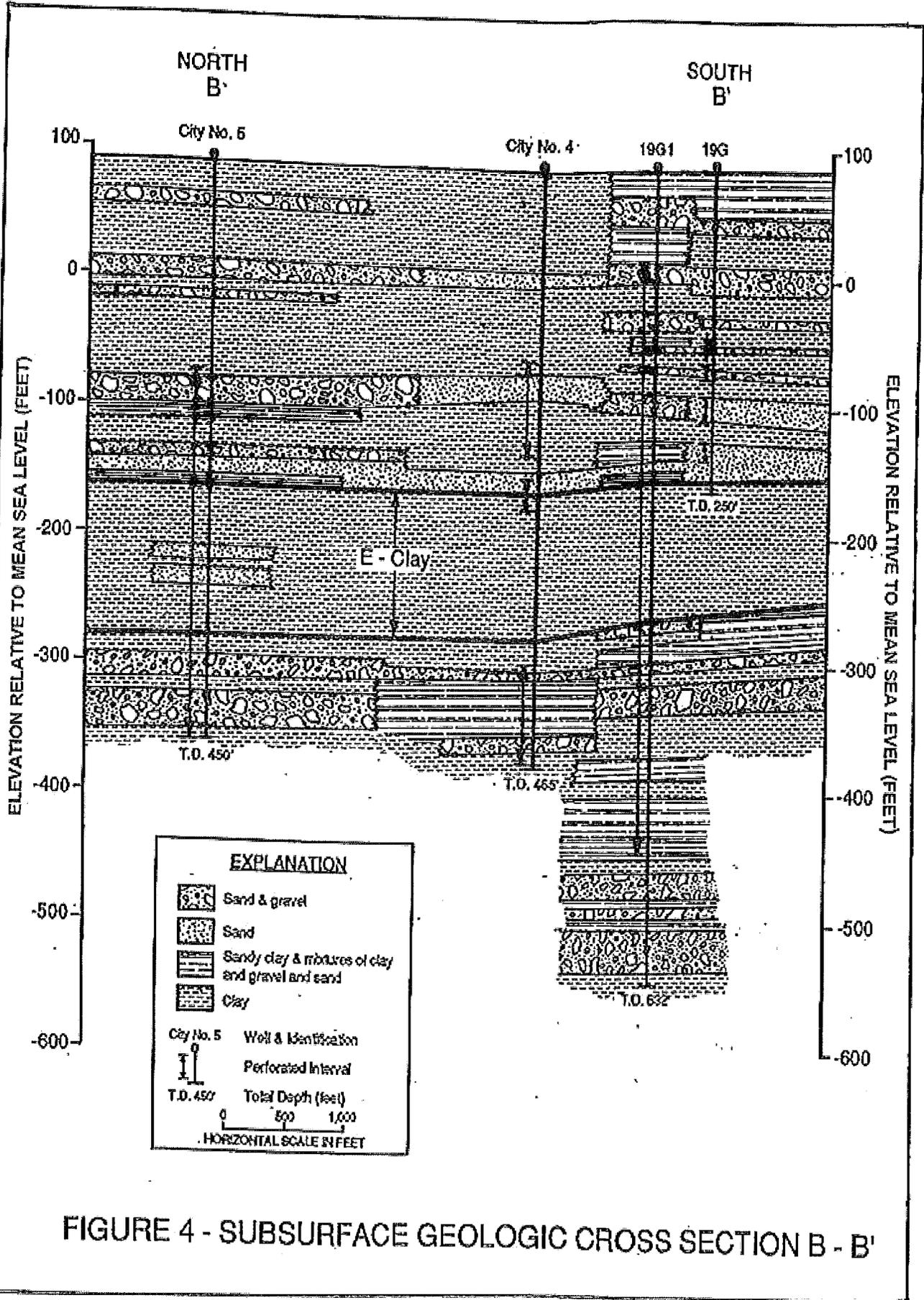


FIGURE 3 - SUBSURFACE GEOLOGIC CROSS SECTION A - A'

stantially toward Highway 33, from about 20 feet at CCID Well No. 3 to about 115 feet at City Well No. 1. Along Cross Section A-A', the clay is thickest and deepest beneath the area near Highway 33.

Sand and gravel layers are more common in the upper aquifer beneath the west part of the study area (i.e., at CCID Well No. 3). Some of the coarsest deposits in the upper aquifer are within the lower 100 feet, just above the Corcoran Clay. In contrast, fine-grained layers are more predominant in the upper aquifer near Highway 33 (City Well No. 4). Information at Test Hole 20D indicates that below a depth of about 500 feet, sand and gravel layers are uncommon in the lower aquifer. In general, deposits of the lower aquifer appear to be coarsest immediately beneath the E-clay, and to become finer with increasing depth. Two former City wells along this section (Nos. 1 and 4) primarily drew and CCID Well No. 3 draws water from these two widespread, coarse-grained zones above and below the Corcoran Clay. In contrast, City Well No. 1R produces water exclusively from the lower aquifer.

Cross Section B-B' (Figure 4) extends from north to south, from City Well No. 5 through City Well No. 4 and then two private wells. This section is based entirely on drillers logs, and was correlated with information from Section A-A', which intersects Cross Section B-B' at City Well No. 4. Coarse-grained



strata were found at a depth of more than 600 feet at Well 19G1, which is the deepest well along this section. Well 19G1 was drilled to a depth of 632 feet at the Golden Valley Creamery in 1947. This section also shows a predominance of coarse-grained strata within the lower 100 feet of the upper aquifer and just below the Corcoran Clay.

Test Hole No. 7 was drilled to a depth of 505 feet by Maggiora Brothers, Inc. of Watsonville in September 1992 (Figure 1). The Corcoran Clay was indicated to be present for about 260 to 354 feet in depth. A number of permeable strata were found both above and below the Corcoran Clay at this site. City Well No. 8 was subsequently completed near this test hole.

#### WELL CONSTRUCTION DATA

##### City Wells

There are presently four active City Wells. Table 1 provides information on dates drilled, depths, and perforated intervals for these wells.

Drillers logs are available for Well Nos. 1R, 5, 6, and 8 and electric logs are available for Wells No. 5, 6, and 8. Cased depths of the active wells range from 450 to 635 feet. Wells No. 1R and 6 tap strata only in the lower aquifer, whereas Wells No. 5 and 8 are composite wells that tap both aquifers.

TABLE 1-CONSTRUCTION DATA FOR CITY OF NEWMAN WELLS

No. IR	Date Drilled	Drilled Depth (feet)	Cased Depth (feet)	Casing Diameter (inches)	Perforated Interval (feet)	Annular Seal (feet)
	08/94	645	635	16	340-620	0-50
5	62/69	465	450	14	162-450	0-50
6	09/90	510	500	16	350-500	0-50
8	03/04	498	485	16	180-480	0-100

### CCID Wells

Table 2 provides construction data for four CCID wells west and northwest of Newman, along the Main Canal. Depths of these wells range from 350 to 432 feet, and all are composite wells, tapping both the upper and lower aquifer.

### WATER LEVELS

Near Newman, most of the available water-level measurements are for wells tapping the upper aquifer, but some measurements are for composite wells that also tap the lower aquifer. In general, water levels are deeper in deeper wells, which indicates a downward direction of groundwater flow in the area. This is common in much of the San Joaquin Valley.

### Water-Level Elevations

KDSA (2001, Figure 4) presented a water-level elevation contour map for the upper aquifer in Spring 2000. Water-level contours for the upper aquifer beneath most of the urban area were not provided due to a lack of measurements. Water-level elevations in the upper aquifer west of Newman ranged from 86 to 108 feet above mean sea level, and the direction of groundwater flow was primarily to the east. Water-level elevations in the upper aquifer in the area southeast of Newman ranged from 68 to 78 feet

TABLE 2-CONSTRUCTION DATA FOR CCID WELLS

No.	Date Drilled	Drilled Depth (feet)	Cased Depth (feet)	Casing Diameter (inches)	Perforated Interval (feet)
2	02/54	350	341	16 14	90-152 157-337
3	02/54	422	360	16	85-150 180-225 245-355
36	01/65	-	398	16 14	90-132 132-393
42	01/67	-	391	16	90-391

above mean sea level in Spring 2000, and the direction of groundwater flow was to the northeast. Near Newman, the average water-level slope in the upper aquifer was about eight feet per mile.

Water-level elevations of less than about 75 feet in the area west of Newman appeared to have been representative of the lower aquifer. KDSA (2001, Figure 5) showed water-level elevations for the lower aquifer in Spring 2000. Water-level elevations for wells apparently tapping the lower aquifer at and west of Newman ranged from about 66 to 75 feet above mean sea level, and the direction of groundwater flow was to the northeast in Spring 2000. A cone of depression was present beneath the Newman urban area, where water-level elevations ranged from 52 to 56 feet southwest of Newman. The average slope of the piezometric surface of the lower aquifer upgradient of Newman was about 17 feet per mile in Spring 2000.

Figure 5 shows water-level elevations and the direction of groundwater flow for the upper aquifer in Spring 2011. An upper aquifer map for Spring 2017 or other years after 2011 could not be prepared, due to a lack of data in the DWR data base. Limited data for Spring 2017 indicate a water-level elevation of 86 feet above mean sea level near the Main Canal south of Preston Road and 57 feet north of Stuhr Road and average water-level slope of about 8.8 feet per mile. In Spring 2011, the average water-level

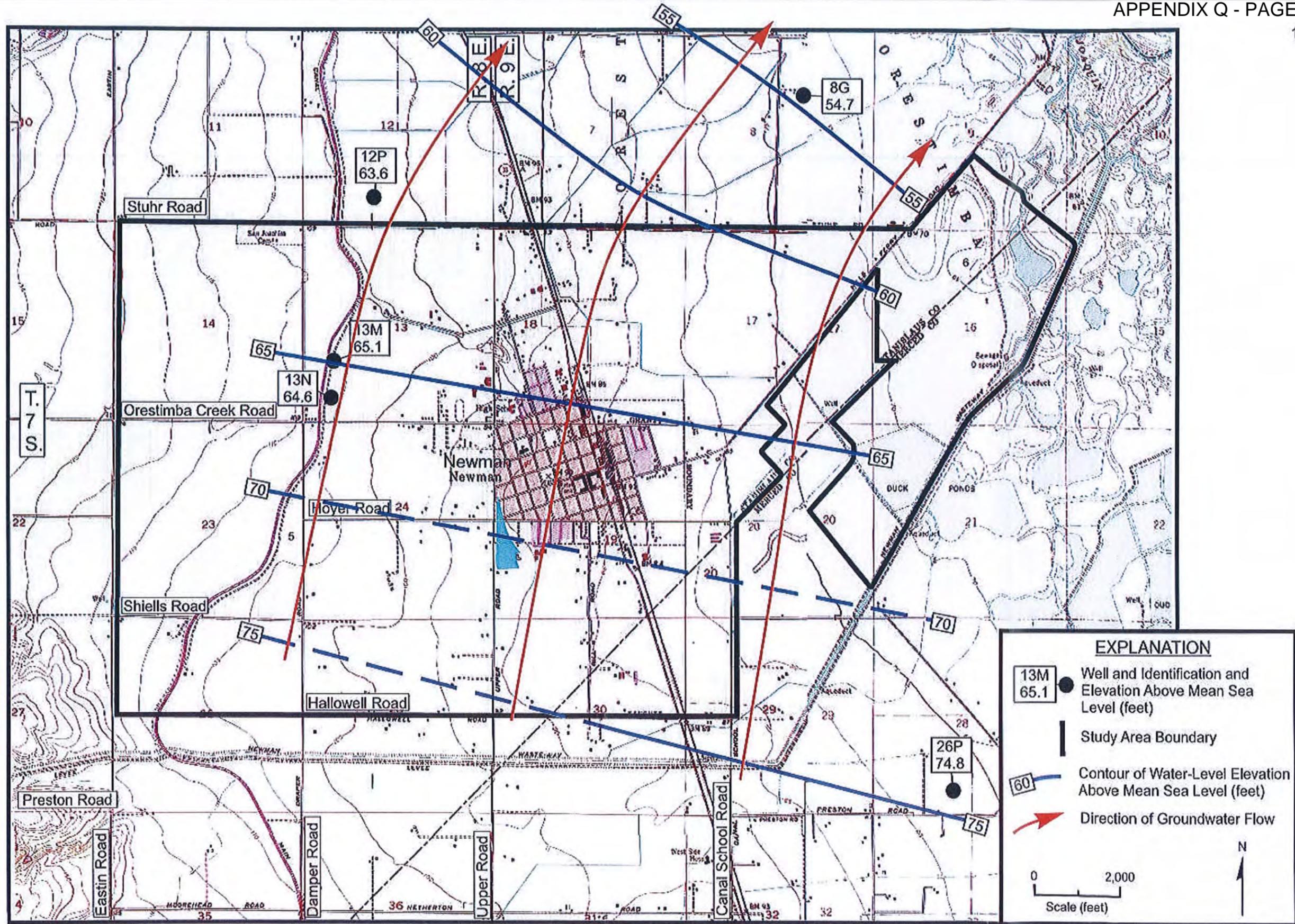


FIGURE 5 - WATER-LEVEL ELEVATIONS AND DIRECTION OF GROUNDWATER FLOW FOR UPPER AQUIFER (SPRING 2011)

slope was about 8.4 feet per mile. The direction of groundwater flow was to the north-northeast.

Figure 6 shows water-level elevations and the direction of groundwater flow for lower aquifer in Spring 2017. Some of the water-level elevations are for measurements in composite wells, and these values may be somewhat higher than actual elevations in the lower aquifer. Water-level elevations ranged from 49 feet above mean sea level at CCID wells near No. 3 the Main Canal to less than 20 feet at City Well No. 8. An easterly direction of groundwater flow was indicated.

#### Time Trends

The hydrologic base period utilized for the SJREC GSA is from 2003 to 2012. Thus Spring 2003-Spring 2013 water-level measurements were reviewed in terms of time trends.

#### City Wells

Water-level measurements for Well 1-R are only available for 2001-04, which is too short of a period to be utilized in this evaluation. Figure 7 is a water-level hydrograph for Well No. 5. The spring water levels in this well have slightly declined since 2001. Between Spring 2003 and Spring 2013, the water level in this well fell an average of about 0.7 foot per year. Figure 8 is a water-level hydrograph for Well No. 6. The spring water levels in

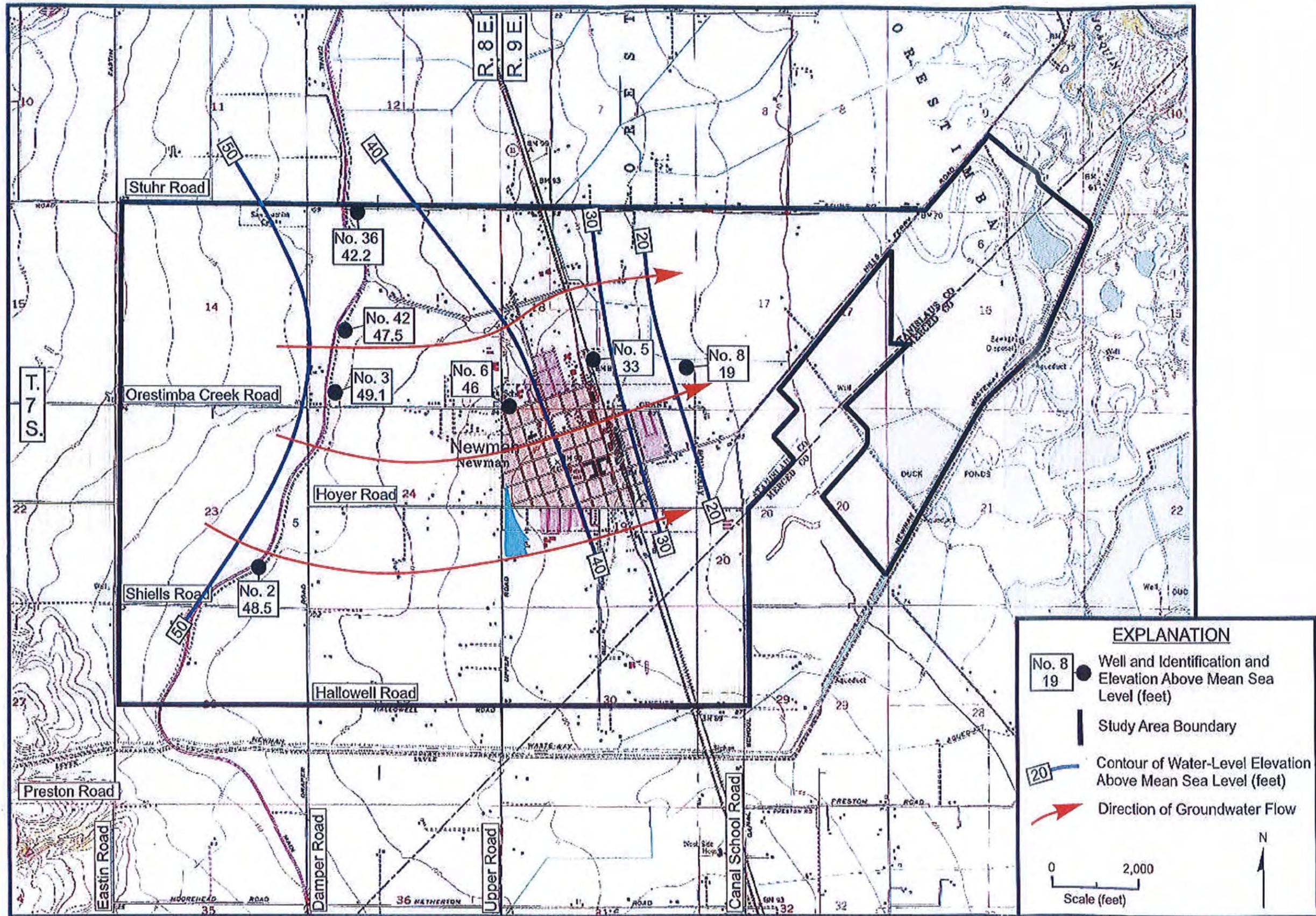


FIGURE 6 - WATER-LEVEL ELEVATIONS AND DIRECTION OF GROUNDWATER FLOW FOR LOWER AQUIFER (SPRING 2017)

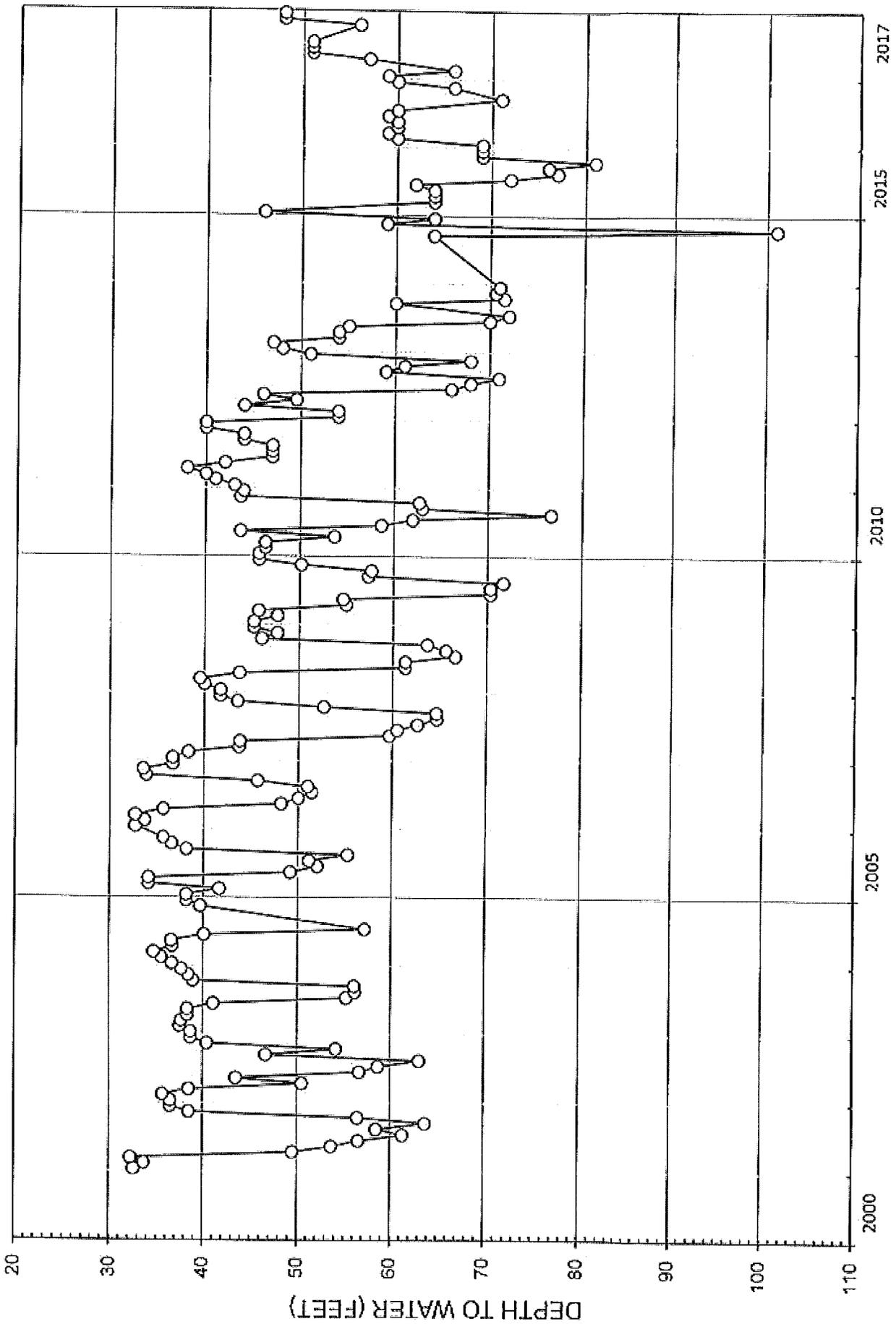


FIGURE 7- WATER-LEVEL HYDROGRAPH FOR CITY OF NEWMAN WELL NO. 5

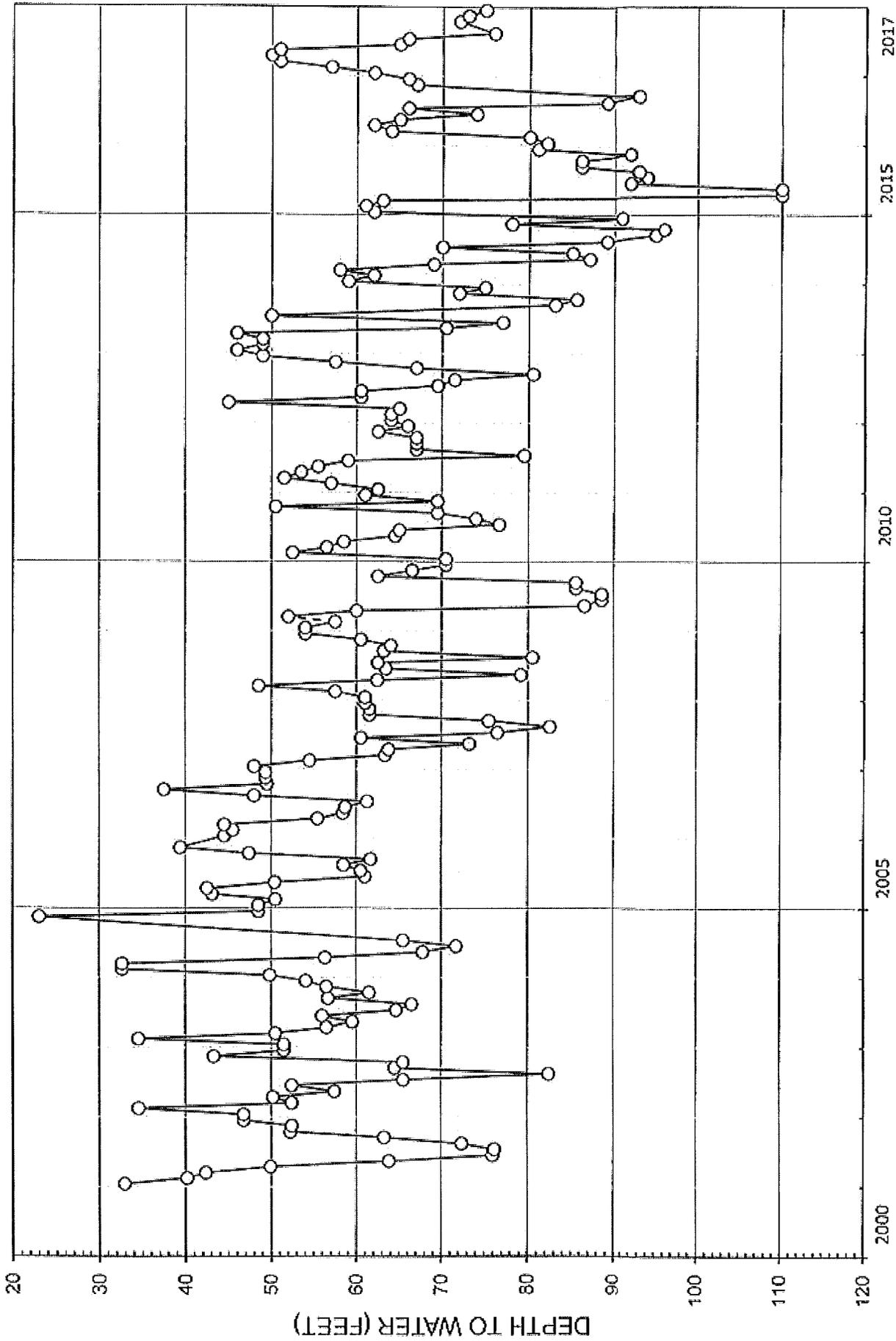


FIGURE 8- WATER-LEVEL HYDROGRAPH FOR CITY OF NEWMAN WELL NO. 6

this well have also declined since 2001. Between Spring 2003 and Spring 2013, the water level in this well fell an average of 1.3 feet per year. Both Wells No. 5 and 6 are composite wells. Figure 9 shows a water-level hydrograph for Well No. 8, which is a lower aquifer well. Measurements for this well prior to 2005 aren't available. Spring water levels fell from 21 feet in 2005 to 40 feet in 2012, or an average decline of 2.1 feet per year. This decline is considered representative of the lower aquifer in the City.

#### CCID Wells

Long-term water-level hydrographs for the four CCID wells are provided in Figure 10, 11, 12, and 13. Since 1965, water levels in these wells were relatively stable prior to 2013. Water levels in all of these wells fell during 2013-16, and had partially recovered by Spring 2018. Between Spring 2003 and Spring 2013, water levels in two of these wells (No. 3 and 42) were essentially stable. Water levels in the other two wells (No. 2 and No. 36) fell at average rates ranging from 0.2 to 0.8 foot per year. Overall, records for the four CCID wells indicate an average water-level decline of 0.25 foot per year. All of these wells are composite wells, tapping both aquifers.

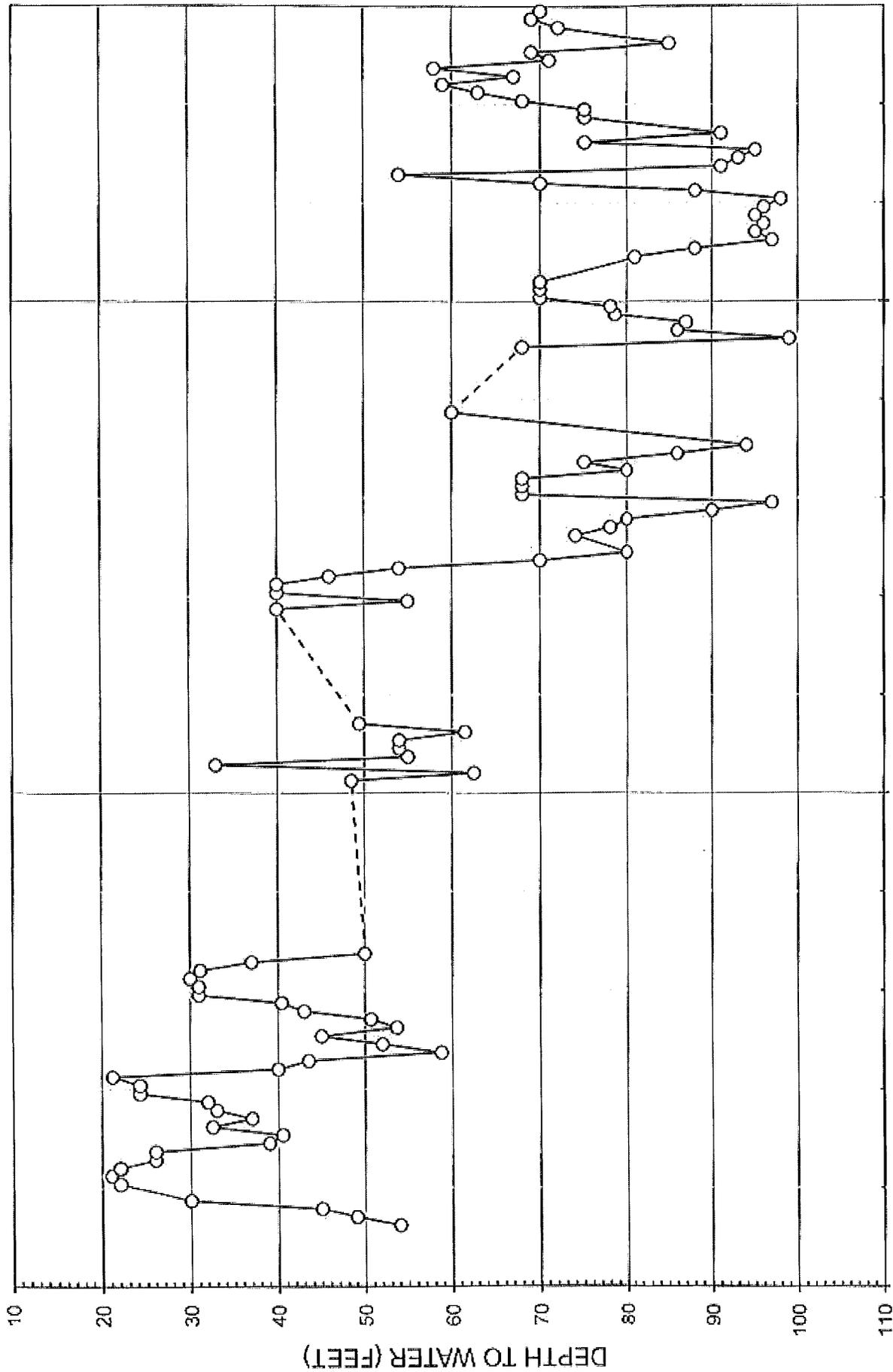


FIGURE 9- WATER-LEVEL HYDROGRAPH FOR CITY OF NEWMAN WELL NO. 8

2005

2010

2015

2017

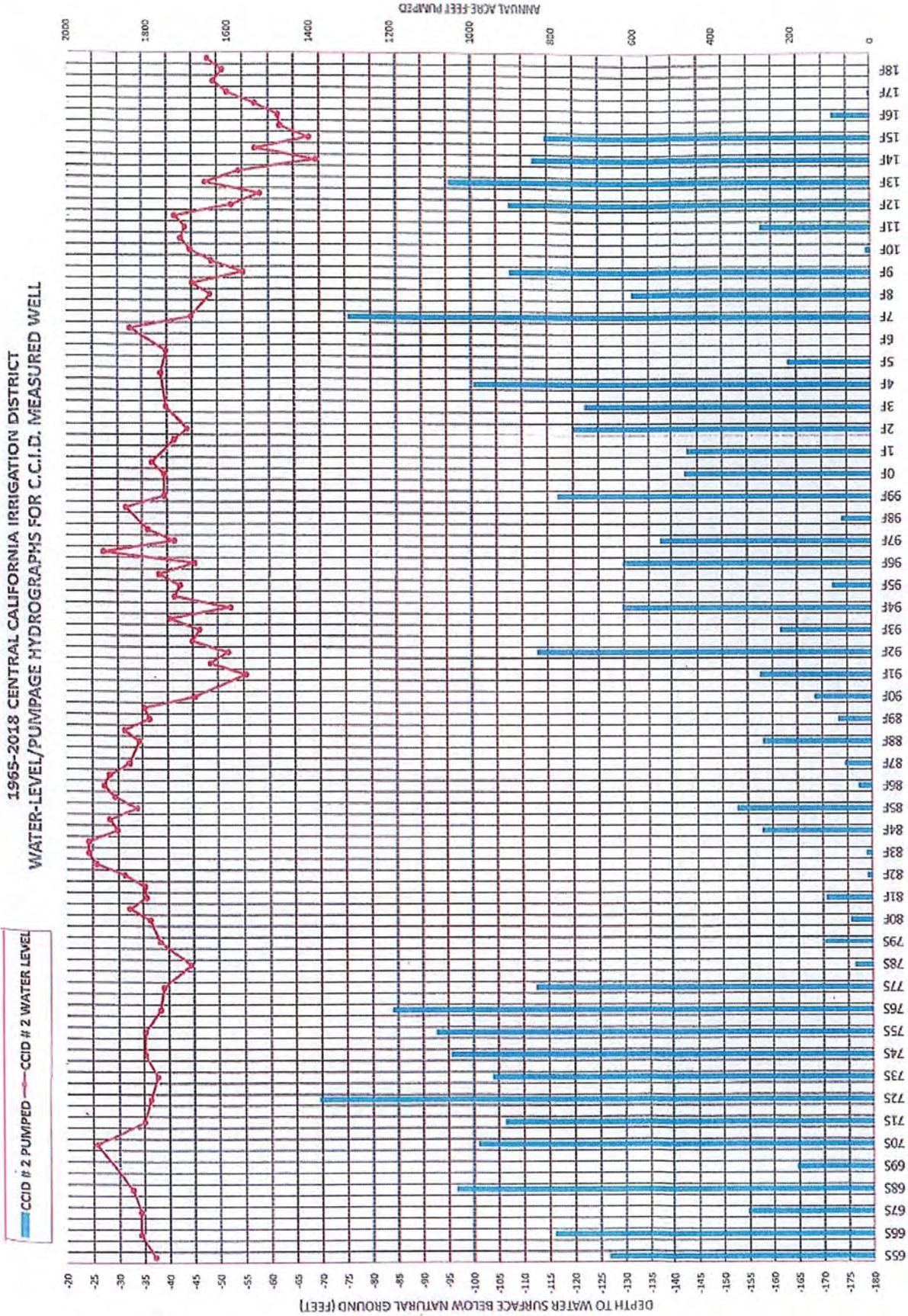


FIGURE 10 - LONG-TERM WATER LEVEL AND PUMPAGE HYDROGRAPHS FOR COMPOSITE DISTRICT WELL NO. 2 IN THE NEWMAN WELL FIELD

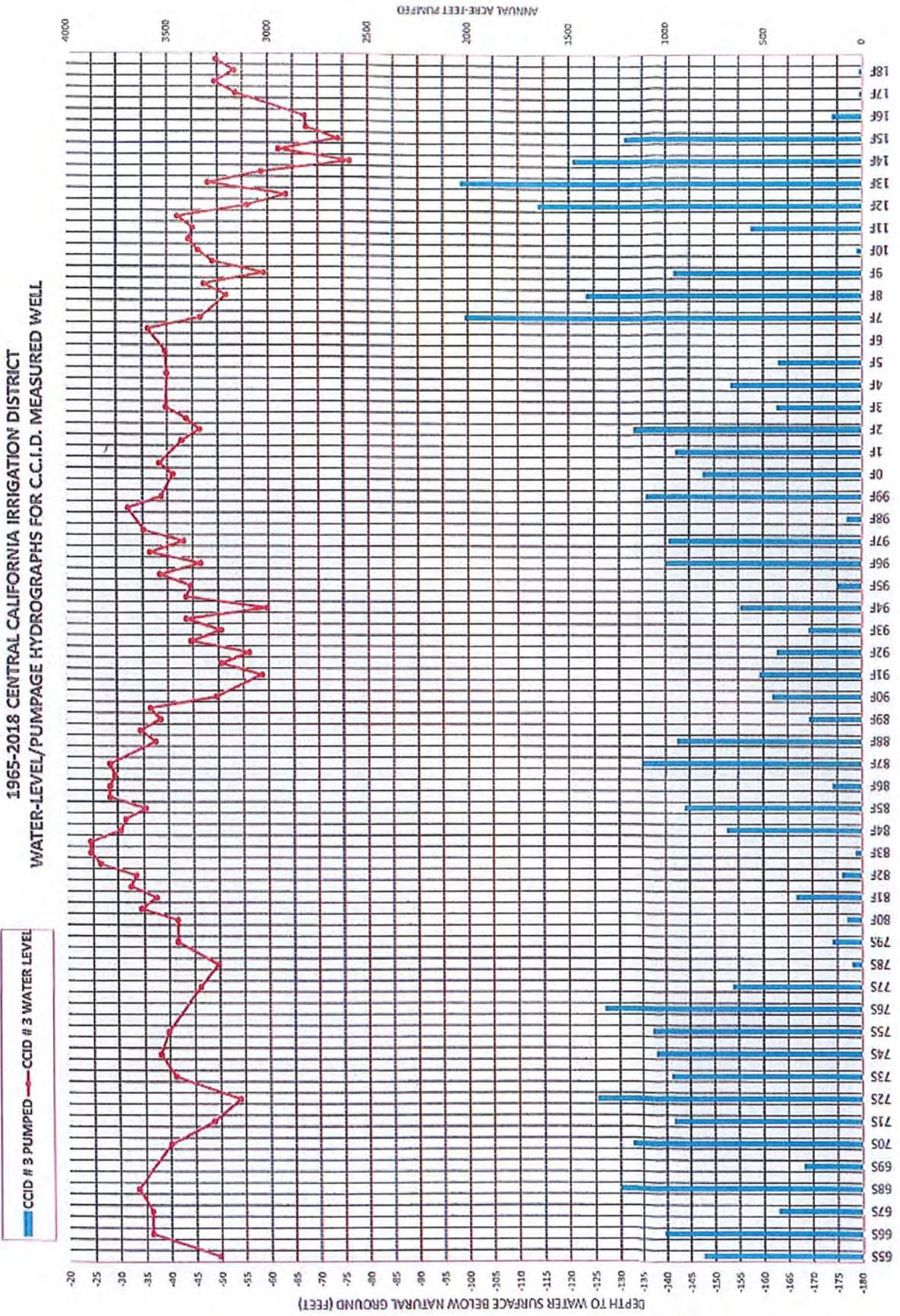
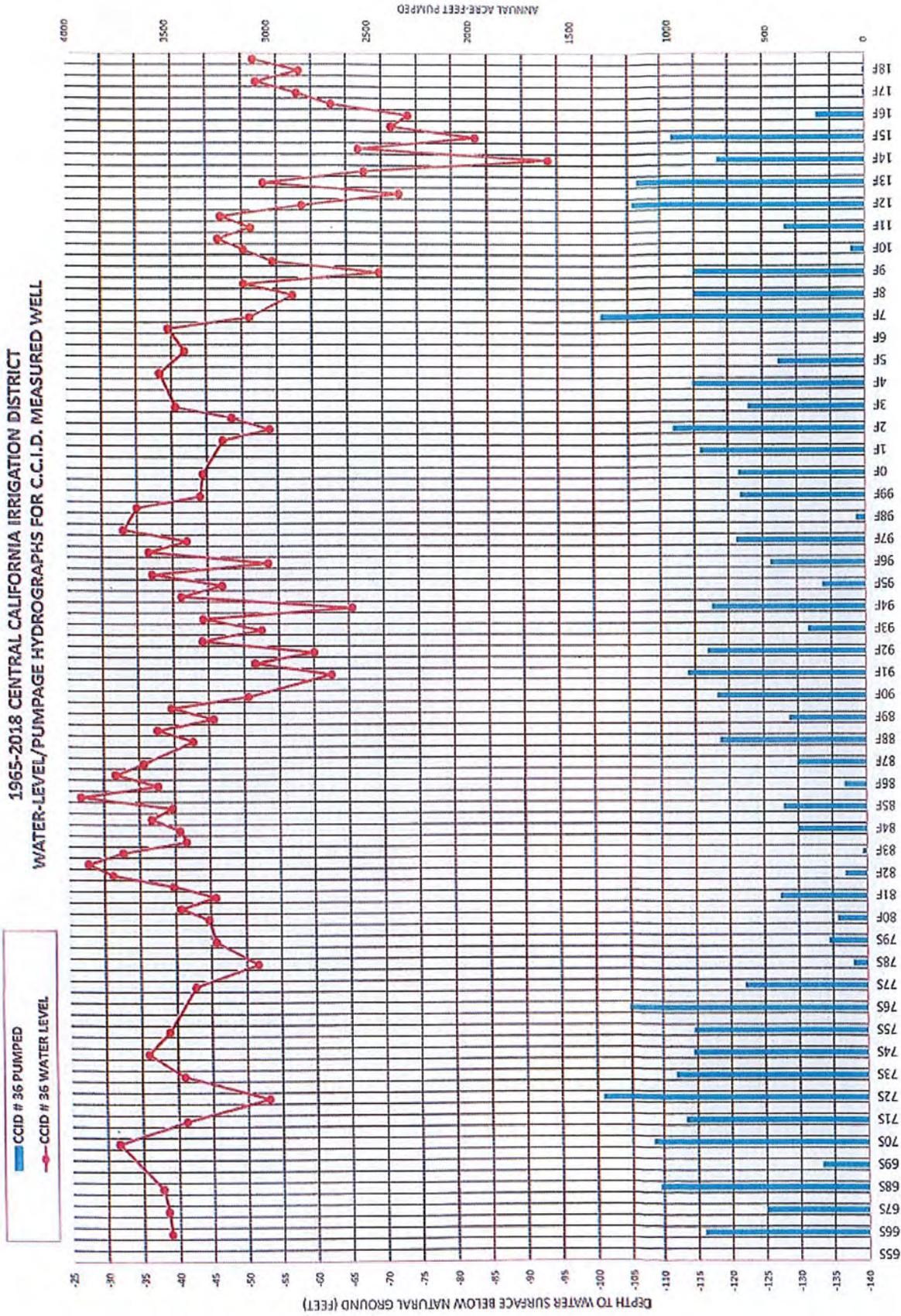
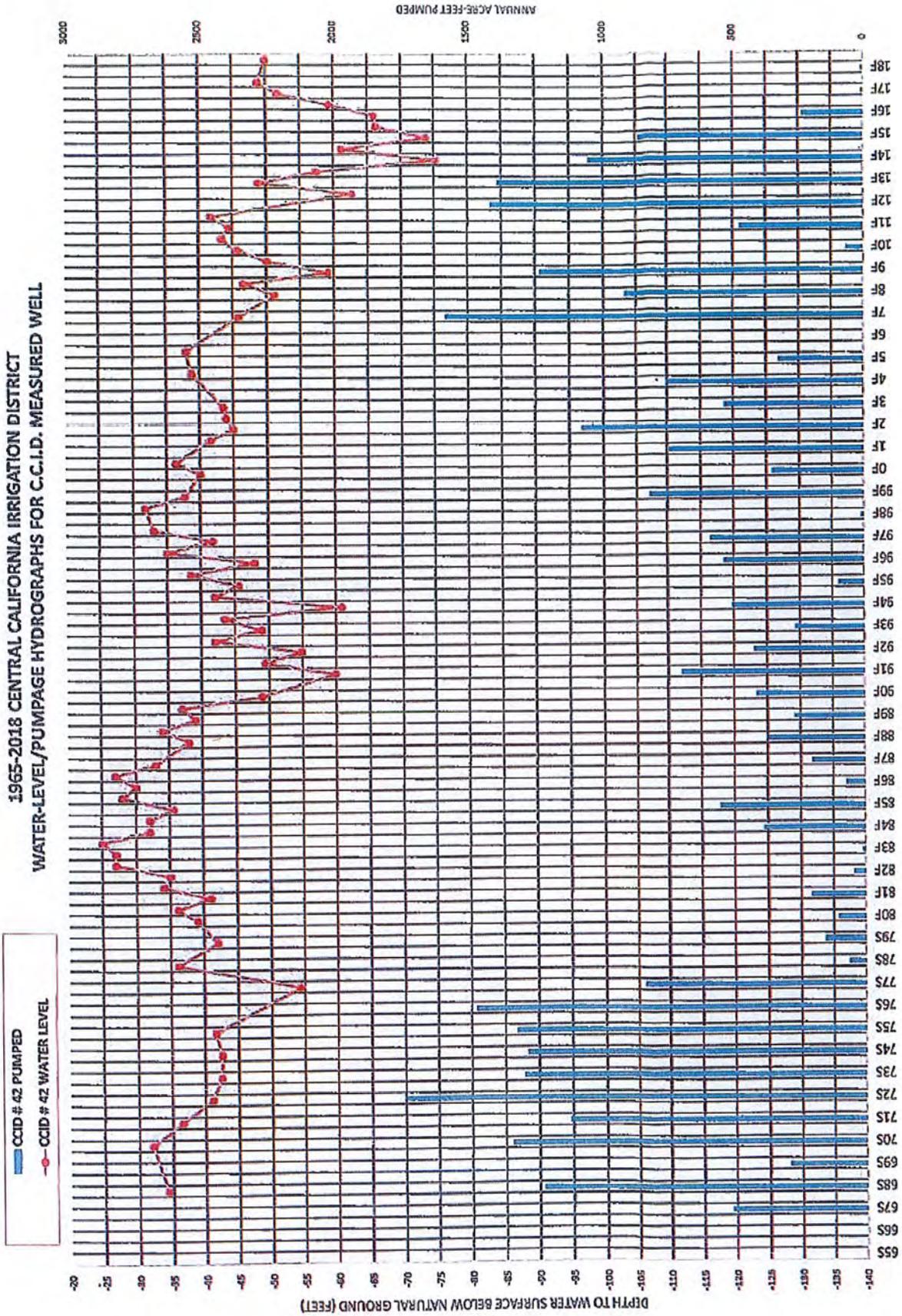


FIGURE 11 - LONG-TERM WATER LEVEL AND PUMPAGE HYDROGRAPHS FOR THE DISTRICT WELL NO. 3 IN THE NEWMAN WELL FIELD



**FIGURE 12 - LONG-TERM WATER LEVEL AND PUMPAGE HYDROGRAPHS FOR THE DISTRICT WELL NO. 36 IN THE NEWMAN WELL FIELD**



**FIGURE 13 - LONG-TERM WATER LEVEL AND PUMPAGE HYDROGRAPHS FOR THE DISTRICT WELL NO. 42 IN THE NEWMAN WELL FIELD**

## AQUIFER CHARACTERISTICS

Table 3 summarizes pump test data for three of the active City wells for the 1990's. Recent pump test have not been provided. Pumping rates of the City wells ranged from about 1,200 to 1,600 gpm, and specific capacities ranged from 30 to 73 gpm per foot. The highest specific capacity was for Well No. 6. Table 4 shows pump test results for four CCID wells in October 2016. Pumping rates ranged from about 1,380 to 1,740 gpm. Except for one well, specific capacity values ranged from 62 to 68 gpm per foot. Based on information in the 1992 KDSA report, the transmissivity of the upper aquifer beneath the City is estimated to be about 23,000 gpd per foot. The combined transmissivity of the upper and lower aquifers above a depth of about 550 feet at Newman is estimated to average about 90,000 gpd per foot. This indicates the high productivity of the lower aquifer at Newman. The combined transmissivity of the upper and lower aquifers above a depth of about 420 feet near the Main Canal is estimated to be about 120,000 gpd per day per foot.

Darcy's Law can be used to estimate groundwater flow into the urban area. Using a transmissivity of 23,000 gpd per foot, a width of flow of about 2.6 miles (using general Plan boundaries) in Spring 2011, and an average water-level slope of about 8.4 feet per mile, the amount of groundwater flow in the upper aquifer

TABLE 3-PUMP TEST DATA FOR CITY OF NEWMAN WELLS

No. LR	Date Tested	Pumping		Static		Pumping		Drawdown (feet)	Specific Capacity (gpm/ft)
		Rate (feet)	Level (feet)	Level (feet)	Level (inches)	Level (feet)	(gpm/ft)		
	8/27/94	1,600	77.0	130.0	53.0	30.2			
5	7/06/92	1,600	47.0	95.1	48.1	33.3			
6	10/05/90	1,200	47.0	63.5	16.5	72.7			

Data from City of Newman records.

TABLE 4-PUMP TEST DATA FOR CCID WELLS

No.	Date Tested	Pumping Rate (feet)	Static Level (feet)	Pumping Level (inches)	Drawdown (feet)	Specific Capacity (gpm/ft)
2	10/15/16	1,378	65.8	85.8	20.1	62.4
3	10/15/16	1,744	71.6	78.8	7.2	200.0
36	10/15/16	1,520	78.8	100.3	21.5	67.5
42	10/15/16	1,603	69.9	91.9	22.1	66.6

Records from CCID.

was calculated to be about 560 acre-feet per year. For the lower aquifer, using a transmissivity of 67,000 gpd per foot, a width of flow of 2.75 miles, and an average water-level slope of about 10 feet per mile, there were about 2,100 acre-feet per year of groundwater inflow for Spring 2017. As discussed in the following section, about 2,100 acre-feet of groundwater were pumped in the urban area in 2017. An estimated 1,750 acre-feet per year of this pumpage was from the lower aquifer. The amount of groundwater flow into the General Plan was greater than the net consumptive use of groundwater pumped in the urban area (i.e., pumpage minus incidental recharge).

#### PUMPAGE

Table 5 provides a summary of annual pumpage by the City of Newman, the CCID, and from private wells in the study area from 2003-2017. City pumpage increased from about 1,000 acre-feet per year in 1991, to 1,800 acre-feet per year in 2000, and 2,700 acre-feet per year in 2007. After 2007, City pumping decreased to about 2,200 acre-feet in 2011 due to water conservation measures. City pumpage was 2,600 acre-feet in 2012, and then decreased due to water conservation measures to about 1,900 acre-feet in 2015. The average City pumpage during 2002-17 was 2,340 acre-feet per year. The average CCID well pumpage during 2003-17 was about 3,260 acre-feet per year. Total pumpage by CCID from their

TABLE 5-ANNUAL PUMPAGE (1989-2017)  
(ACRE FEET PER YEAR)

<u>Year</u>	<u>City Wells</u>	<u>CCID Wells</u>	<u>Private Wells</u>
2002	2,038	-	-
2003	2,089	2,552	1,493
2004	2,381	3,356	1,808
2005	2,498	1,399	1,920
2006	2,670	-	527
2007	2,716	4,802	1,957
2008	2,682	4,862	1,883
2009	2,470	3,956	1,459
2010	2,275	163	255
2011	2,208	1,716	1,021
2012	2,593	5,078	784
2013	2,534	4,857	2,516
2014	2,324	4,719	2,338
2015	1,918	4,055	6,687
2016	2,004	834	698
2017	2,083	-	756
Average	2,343	3,258	1,690

wells varies substantially, depending on canal water supplies. For example, only about 160 acre-feet were pumped in 2010, whereas about 5,080 acre-feet were pumped in 2012. There are also a number of private irrigation wells in the study area, and CCID provided estimates of pumpage from these wells. Pumpage from these wells ranged from about 260 acre-feet in 2010 to 6,690 acre-feet in 2015. The average pumpage from these private wells was 1,690 acre-feet per year for 2003-2017. The average total pumpage in the study area was thus about 7,300 acre-feet from 2003-17.

#### CITY EFFLUENT

Table 6 shows amounts of City effluent for 2003-2016. About 300 acres of pasture, alfalfa, oats and corn have normally been irrigated with the effluent, and this has been supplemented by well pumpage. There are 135 acres of holding ponds for the effluent. The amount of effluent used for irrigation ranged from about 600 acre-feet per year to 1,300 acre-feet per year during 2003-16. The average amount of effluent applied during this period was 900 acre-feet per year. Of this amount, an estimated 70 percent, or 630 acre-feet per year was consumed by evapotranspiration. The total amount of effluent during this period is estimated to have been about half of the City pumpage, or about 1,200 acre feet per year. This indicates that an average of

TABLE 6-AMOUNTS OF CITY EFFLUENT  
USED FOR IRRIGATION

<u>Year</u>	<u>Amount (acre-feet)</u>
2003	800
2004	800
2005	800
2006	1,100
2007	1,400
2008	1,400
2009	1,100
2010	800
2011	900
2012	1,600
2013	1,700
2014	1,500
2015	1,300
2016	1,000
Average	1,200

An estimated 300 acre-feet per year of effluent was evaporated from holding ponds.

about 300 acre-feet per year of effluent was probably lost to evaporation from the holding ponds. An average of about 360 acre-feet per year of well pumpage has been used to supplement the effluent for irrigation.

#### CANAL WATER DELIVERIES

Table 7 shows CCID canal water deliveries to lands in the study area for 2003-16. Canal water was delivered to 2,600 acres of land each year during this period. The amount of canal water ranged from 450 acre-feet in 2004 to 9,600 acre-feet in 2009. The average amount of canal water delivered was 7,500 acre-feet per year during this period, or an average of 2.9 acre-feet per acre per year.

#### CONSUMPTIVE USE

##### Urban

Urban consumptive use includes evapotranspiration of water from outside water use (lawns, parks, etc), and evapotranspiration and evaporation of City effluent. The outside water use is estimated by subtracting the amount of effluent from the City pumpage. The average City pumpage from 2002-17 was 2,340 acre-feet per year and the average amount of City effluent was about 1,200 acre-feet per year. This indicates that an average of about 300 acre-feet per year was probably lost due to pond

TABLE 7-CCID CANAL WATER DELIVERIES  
TO LANDS IN STUDY AREA

<u>Year</u>	<u>Amount (acre-feet)</u>
2003	8,200
2004	8,300
2005	7,200
2006	7,700
2007	9,300
2008	8,900
2009	9,600
2010	7,500
2011	6,500
2012	7,800
2013	7,600
2014	4,500
2015	5,800
2016	5,600

The canal water was used for irrigation  
of 2,600 acres of land.

evaporation. An average of about 360 acre-feet per year of well pumpage has been used to supplement the effluent for irrigation. The average City outside water use would be 1,140 acre-feet per year. The evapotranspiration for the outside water use is estimated to be 70 percent of this, or 800 acre-feet per year. For the effluent, it is estimated that an average of 630 acre-feet per year was consumed by evapotranspiration of irrigated crops and 300 acre-feet per year was lost due to evaporation from the holding ponds. The total urban consumptive use was thus about 1,700 acre-feet per year (rounded).

#### Rural

CCID estimated the evapotranspiration of applied water to crops in the study area. The ITRC water use study report for 1997-2008 was used to determine the evapotranspiration of applied water to crops ( $ET_{IW}$ ) for 2003-08. For 2009-16, the total evapotranspiration ( $ET_c$ ) was determined from the IRRC metric report (landsat data).  $ET_{IW}$  values averaged 80 percent of the  $ET_c$  values. Thus where  $ET_{IW}$  values weren't available, the  $ET_c$  values were multiplied by 80 percent to estimate the  $ET_{IW}$  values. The evapotranspiration of applied water to crops in the study area averaged about 7,700 acre feet per year for 2003-2016.

Total

The average urban and rural consumptive in the study area was 9,400 acre-feet per year for 2003-16.

## LAND SUBSIDENCE

Records of land subsidence are available for the DMC, about 3.5 miles west of the study area. At that location there was about 0.5 foot of subsidence during 2014-16. Records of land subsidence along the San Joaquin River east of Newman indicate minimal subsidence. Land subsidence in the Newman urban area has not been measured.

## CHANGE IN GROUNDWATER IN STORAGE

Water levels in wells tapping the upper unconfined aquifer in the Newman area have indicated no long-term change in storage. There has also been no significant change in storage in the confined aquifer, as it has remained full of water. However, there has been a one time decrease in storage for the confining beds, due to compaction of these beds, which has resulted in land subsidence. Assuming an average subsidence of about 0.1 foot per year over the 3,800 acre area, this amount of water for 2003-12 averaged about 40 acre-feet per year.

## GROUNDWATER QUALITY

Inorganic Chemical ConstituentsCity Wells

Table 8 provides the results of chemical analyses of water from active City wells in recent years.

Composite Wells. Wells No. 5 and 8 are composite wells. The total dissolved solids (TDS) concentrations in July 2017 ranged from 812 to 901 mg/l. Nitrate concentrations ranged from 11 to 32 mg/l, less than the MCL of 45 mg/l. Chloride concentrations ranged from 150 to 197 mg/l, less than the recommended of 250 mg/l. Concentrations of iron, manganese, arsenic, and selenium were less than the respective MCLs. Hexavalent chromium concentrations in water from Well No. 5 have ranged considerably in recent years, from non-detectable to 16 ppb. This is probably associated with varying pumping durations prior to when the water samples were collected for analyses. Hexavalent chromium concentrations in water from Well No. 8 have ranged from 4 to 10 ppb from 2015 to 2018, and decreased during this period. Alpha activities have been below the MCL of 15 picocuries per liter.

Lower Aquifer Wells. Wells No. 1R and 6 are lower aquifer wells. TDS concentrations in water from these wells ranged from 764 to 847 mg/l in July 2016. Nitrate concentrations ranged from 20 to

TABLE 8--CHEMICAL QUALITY OF WATER FROM CITY OF NEWMAN WELLS

Constituent (mg/l)	No. 1R	No. 5	No. 6	No. 8
Calcium	110	110	99	63
Magnesium	48	52	43	34
Sodium	104	115	86	138
Potassium	-	4	-	-
Bicarbonate	340	442	383	304
Sulfate	166	168	176	168
Chloride	222	150	136	197
Nitrate	22	32	20	11
Fluoride	0.2	0.2	0.2	0.2
pH	7.4	7.6	7.5	7.4
Electrical Conductivity (micromhos/cm @ 25°C)	1,530	1,440	1,300	1,390
Total Dissolved Solids (@ 180°C)	847	901	764	812
Iron	<0.1	<0.1	<0.1	<0.1
Manganese	<0.02	<0.02	<0.02	<0.02
Arsenic (ppb)	<2	<2	<2	<2
Hexavalent Chromium (ppb)	<1	0.1-16	5	4
Selenium (ppb)	<5	<5	<5	-
Alpha Activity (picocuries per liter)	6	-	5	<3
Date	7/6/16	7/2/13	7/6/16	7/6/17
Perforated Interval (feet)	340-620	162-450	351-500	180-480

22 mg/l, less than the MCL of 45 mg/l. Chloride concentrations ranged from 136 to 222 mg/l, less than the MCL of 250 mg/l. Concentrations of iron, manganese, arsenic, and selenium were below the respective MCLs. Hexavalent chromium concentrations in water from Well No. 1R have been about 1 ppb or less, well below the MCL of 10 ppb. Concentrations of hexavalent chromium in water from Well No. 6 have ranged from about 5 to 9.6 ppb in recent years, and have decreased since 2015. Alpha activities have ranged from about 4.5 to 5.6 picocuries per liter in water from Well No. 1R, and from about 3.1 to 9.9 picocuries per liter in water from Well No. 6, below the MCL of 15 picocuries per liter.

#### CCID Wells

Table 9 provides the results of inorganic chemical analyses of water from the four CCID wells in the study area for July 2017. All of these are composite wells. The perforated intervals shown are for the tops and bottoms of the perforations. TDS concentrations ranged from 870 to 1,200 mg/l and nitrate concentrations ranged from 7 to 11 mg/l, below the MCL of 45 mg/l. Chloride concentrations ranged from 190 to 250 mg/l, compared to the recommended MCL of 250 mg/l. Sulfate concentrations ranged from 120 to 220 mg/l, less than the recommended MCL of 250 mg/l. Boron concentrations ranged from 0.45 to 0.69 mg/l, high enough to affect boron sensitive crops, if the proposed water was used

TABLE 9-CHEMICAL QUALITY OF WATER FROM CCID WELLS

Constituent (mg/l)	No. 2	No. 3	No. 36	No. 42
Calcium	100	110	44	54
Magnesium	50	56	58	70
Sodium	130	130	120	170
Potassium	3	3	3	4
Bicarbonate	366	439	427	488
Sulfate	120	170	180	220
Chloride	210	170	190	250
Nitrate	7	7	10	11
pH	7.8	7.8	7.9	7.8
Electrical Conductivity (micromhos/cm @ 25°C)	1,400	1,500	1,600	1,900
Total Dissolved Solids (@ 180°C)	870	910	980	1,200
Boron	0.5	0.5	0.5	0.7
Date	7/25/17	7/25/17	7/25/17	7/25/17
Perforated Interval (feet)	90-337	85-337	90-393	90-391

without mixing. The pumpage from CCID wells is mixed with canal water before use, and the resulting boron concentrations are acceptable for irrigation.

#### HISTORICAL WATER BUDGET

The average canal water delivery to lands in the study area was 7,500 acre-feet per year for 2003-16. The total consumptive use averaged 9,200 acre-feet per year during this period. The average groundwater inflow was 2,660 acre-feet per year. The change in groundwater storage was 40 acre-feet per year. In order to maintain a water budget, the groundwater outflow averaged about 1,010 acre-feet per year.

#### REFERENCES

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